Contingent and Alternative Employment Arrangements What's next?

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Background

- Contingent Worker Supplement (CWS) is a supplement to the Current Population Survey (CPS)
 - ▶ The CPS is the monthly household survey which provides BLS's broadest measure of employment, and the official unemployment rate

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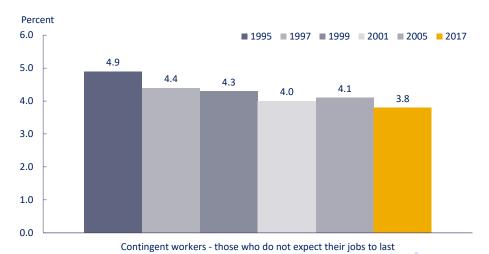
Contingent Worker Supplement (CWS), **May 2017**

- Collected information on whether workers had:
 - ► Contingent jobs—jobs that are temporary or not expected to last
 - ► Alternative employment arrangements
 - Independent contractors
- On-call workers
- Temporary help agency workers
 Contract company workers
- Similar supplements were conducted in February of 1995, 1997, 1999, 2001, and 2005
- Data refer to sole or main job of employed people

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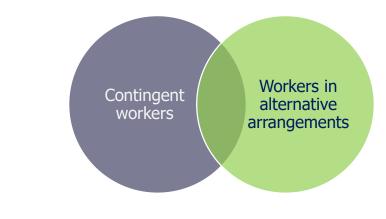
Contingent workers as a percent of total employed, February 1995-2005 and May 2017



Source: Contingent Worker Supplements, Current Population Survey



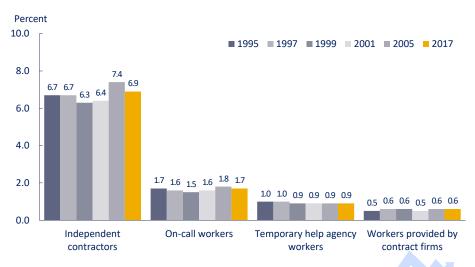
Contingent work and alternative employment arrangements



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Workers in alternative arrangements as a percent of total employed, February 1995-2005 and May 2017



Source: Contingent Worker Supplements, Current Population Survey 6 — U.S. BUREAU OF LABOR STATISTICS • bls.gov



What was the reaction?

- Some people weren't happy
 - ▶ Why weren't the estimates larger?
- Where was the estimate on ...
 - ► Gig workers
 - ► Second and/or multiple jobs
 - ► Longer reference period

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What did BLS do?

- Was as transparent and accessible as possible
- Recognized there was pent-up demand for more information
- Contracted with the Committee on National Statistics (CNStat) of the National Academies of Sciences, Engineering, and Medicine
 - ► This work began in September 2018 with a final report due by March 2020



CNStat's Statement of Work

- Appoint expert panel to review CWS
- Panel's work and consensus recommendations will be guided by the current research and policy questions that need to be answered
- Examine what can be produced using administrative, commercial, and combined data sources
- Produce a consensus report

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CNStat Expert Panel

Susan Houseman (Chair), W.E. Upjohn Institute for Employment Research

Katharine Abraham, University of Maryland, College Park
Annette Bernhardt, University of California, Berkeley
Jennifer Dykema, University of Wisconsin-Madison
Diana Farrell, JPMorgan Chase Institute
Arne Kalleberg, University of North Carolina at Chapel Hill
Kristen Olson, University of Nebraska-Lincoln
Barbara Robles, Federal Reserve Board
Michael Strain, American Enterprise Institute
David Weil, Brandeis University



What were the origins of the CWS?

- Economy was healthy (in the 1980s)
- But there were concerns:
 - Employers were seeking ways to adjust size of workforce quickly to save costs
 - ► Temporary help industry was growing
 - Long-term, "permanent" employment dying
 - Traditional employer-employee relationship was fraying

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Measuring "flexibility"

- The number of workers who were contingent (using BLS definition)
- The number of workers in alternative work arrangements:
 - ► Workers in intermediated arrangements
 - Temporary help supply workers
 - Contract company workers
 - ► Independent contractors
 - On-call workers/day laborers

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Why these groups?

- Contingent
 - ▶ Direct measure of job security
- Intermediated arrangements
 - ▶ Job security a concern
 - ➤ Some concerns about a "hands-off" nature of employment arrangement
- Independent contractors and on-call
 - ► Job security a concern
 - ► Concerns quantity and time of work could vary unpredictably

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CWS: Something could change but what?



Supplement rules

- Must not negatively impact the CPS or other Census Bureau or BLS programs
 - ► Respondent must not question the importance of the survey
- Must not impact future participation in the CPS
 - ▶ Depending on where the respondent is in the CPS lifecycle, may be asked to participate 7 more times

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Supplement rules

- Be compatible with the basic CPS
 - ► Not introduce a concept that could affect the accuracy of responses to the basic CPS
- Not slow down the work of the basic CPS or impose an undue response burden



Supplement realities

- They are expensive
- Live interviewers
 - ► Trade-off between completing main CPS/supplement
 - ▶ Trainings are self-administered
- Ideally repeatable
 - ► Comparable data across time are valuable

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Proxy respondents

- Are allowed in the CPS
- Increase the likelihood of completion
- Less expensive than self-response only
- May be unable or unwilling to answer questions about others in household
 - ► Respondents need to be able to answer all questions both about themselves and others



Supplement sample universe

- Employed
 - Largest part of the population (employed, unemployed, out of labor force)
 - Questions are asked of every employed person in house
 - ► The most basic of the labor force questions in the CPS asks "LAST WEEK, did you do ANY work for pay?"

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Main job versus all jobs

- Main/sole job
 - Focus on livelihood
 - ► Tied to a lot of additional information in the main CPS
- All jobs
 - Less information is available about second jobs
 - ▶ Only about 5% of employed have more than 1 job
 - Research suggests many people do short jobs or informal work in addition to their main job



Supplement reference/recall period

- "Last week" reference period in the basic CPS
 - ▶The week of the 12th
- Data collection begins following week
 - ►The week of the 19th

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Not changing the reference period

- Advantages
 - ▶ No confusion for respondent or interviewer
 - ► Answers can be tied directly back to the main CPS
 - Easier recall
- Disadvantages
 - ► Might miss sporadic work

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Gig workers

- BLS does not have a formal definition
- Many CWS concepts have gig-like properties
- Is gig (as a term) so last year?
 - ► Informal work
 - ► Side hustles

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Questions for TAC

- The CWS only asked about people's main job. What are the pros and cons of expanding the scope of the CWS to all jobs?
- The CWS reference period mirrors the main CPS, the week that includes the 12th. What are the pros and cons expanding the period?
- Do you have a definition of 'gig' worker or work? How would you use, change or expand the CWS to measure this?



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