Household healthcare spending: comparing estimates from the Consumer Expenditure Survey and the National Health Expenditure Accounts, 2013-2016

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Healthcare spending has continued to increase in dollar amount and as a share of household expenditures, regardless of whether the economy is expanding or contracting. The only exception was 2015 when average household healthcare spending was more than that in 2014 (\$4,342 compared with \$4,290), but accounted for a slightly lower share of household spending (7.8 percent compared with 8.0 percent in 2014). (See chart 1.) For this reason, an understanding of the data sets that measure healthcare spending is crucial. Two major sources of healthcare spending data are the Bureau of Labor Statistics' Consumer Expenditure Surveys (CE) and the Centers for Medicare & Medicaid Services' National Health Expenditure Accounts (NHEA).¹

This article compares annual aggregate CE and NHEA household healthcare expenditures from 2013 to 2016. For each year examined, CE-NHEA spending ratios were calculated for all relevant categories.

Findings show the following:

- CE-NHEA ratios for total healthcare ranged from 0.74 to 0.87.
- After 2013, CE-NHEA ratios increased dramatically for total health insurance and for private health insurance.
- The highest CE-NHEA ratios were for premium payments to the Medicare Supplementary Medical Insurance (SMI) Trust Fund (1.04 to 1.19).
- The lowest CE-NHEA ratios were for medical supplies and nonprescription drugs (0.45 to 0.47).

Data sources and methodology

Conducted continuously since 1980, the CE has two components, a quarterly Interview Survey and a weekly Diary Survey. Each component has an independent sample of consumer units.² Most CE healthcare expenditures come from the Interview Survey. Exceptions are nonprescription drugs, nonprescription vitamins, and topicals and dressings, part of the medical supplies and nonprescription drugs category, and repair of medical equipment, part of the medical equipment category. Information on these four expenditures come from the Diary Survey. The CE collects information on all spending categories, which includes food, clothing, housing, and transportation, as well as healthcare,³ among others.

The NHEA are the official estimates of total healthcare spending in the United States. Dating back to 1960, the NHEA measure annual aggregate U.S. spending for healthcare goods and services, public health activities, program administration, the net cost of private insurance, and research and other investment related to healthcare.⁴

CE healthcare data represent household payments (after reimbursement) made directly to hospitals and other providers of care, and to insurance companies, for private group and individual health insurance coverage.⁵ Payments to the Federal government for Medicare Part B and Part D coverage are also included. Like the CE, NHEA household healthcare spending includes direct payments (net of any reimbursement) to providers and to third-party insurers.⁶

The CE obtains information from individual consumer units, while the NHEA uses secondary data sources, such as the Services Annual Survey and the Economic Census, both produced by the U.S. Census Bureau.⁷ The CE and NHEA also differ in how spending is categorized. In the CE, spending is categorized by the type of service provided, while in the NHEA, the type of establishment providing the service generally determines what is included in a spending category. For example, the CE has separate categories for inpatient hospitalization and other medical services (outpatient hospital care, emergency room services, etc.), but the NHEA places these services in its hospital care category.

The CE and the NHEA differ in the populations they cover. The CE is designed to represent the U.S. civilian noninstitutionalized population and excludes those living in institutions, such as a nursing homes or prisons, and active-duty members of the U.S. Armed Forces living on base. The NHEA covers the larger resident population, which includes all persons, both military and civilian, living in the United States. In 2016, for example, the population covered by the CE was 318.7 million compared with the 322 million covered by the NHEA.⁸

Adjustments were made to the spending categories so that CE and NHEA components would be as comparable as possible. For example, the CE eye care services category was combined with the other professional services category to better align the data with the NHEA other professional services category.⁹

The NHEA estimates were adjusted so that they refer to the same population concept as the CE. A multiplier was computed for each year covered by the research by calculating the ratio of the population covered by the CE to the population covered by the NHEA.¹⁰ This method accounts for differences in population size, not for spending differences in the populations covered by the two data sources. CE-NHEA spending ratios were then computed.

Findings

Table 1 shows CE estimates of aggregate expenditures for healthcare and CE-NHEA healthcare spending ratios. In 2016, CE aggregate medical care expenditures were \$593.0 billion or 87 percent of the NHEA estimate of \$679.9 billion.¹¹

The lowest CE-NHEA ratios were for medical supplies and nonprescription drugs (0.45 to 0.47). This is mainly due to the difference in the items in the CE and the NHEA categories. For example, the CE medical supplies and nonprescription drugs category includes spending on adult diapers; nonprescription drugs; nonprescription vitamins; and topicals and dressings.

NHEA spending in this category is represented by the NHEA other nondurable medical products category which includes these items, as well as heating pads; sun lamps; syringes and needles; and home testing kits which are part of the CE medical equipment category.

The CE physicians' services, lab tests or x-rays, and other medical care services categories were combined into the physician and clinical services category to provide a better alignment with the NHEA physician and clinical services category. The NHEA category includes physicians' offices, outpatient care centers, such as HMOs and freestanding clinics, and the portion of medical and diagnostic laboratories services that are billed directly to the patient (rather than through a physician or clinic). CE-NHEA ratios for physician and clinical services ranged from .56 to .62.¹²

In the CE, physicians' charges that are part of an inpatient hospital bill are included in the hospital care category. All other physicians' charges are part of the physician and clinical services category. In the NHEA, physicians' services provided in an inpatient or outpatient hospital setting, HMO (health maintenance organization), or freestanding clinic could be included in the physician and clinical services category depending on the nature of the relationship (for example: contract or salaried employee) the physician has with the particular entity. This means that some inpatient charges included in the CE hospital care category could be included in the NHEA physician and clinical services category. Similarly, some hospital outpatient physicians' charges could be part of the NHEA physician and clinical services category not the NHEA hospital care category.¹³

The CE physician and clinical services category includes ambulance services, emergency room services, and outpatient hospital care. In the CE, emergency room services and outpatient care could be provided by a hospital, HMO, or free-standing clinic. The NHEA physician and clinical services category includes care provided by HMOs or freestanding clinics; emergency room services and outpatient care provided in a hospital setting are included in the hospital care category. Similarly, the CE lab tests or x-rays category includes treatment by hospitals, HMOs, and freestanding clinics, while the NHEA category places lab tests or x-rays provided by a hospital in the hospital care category. In the NHEA, ambulance charges are not part of the physician and clinical services category.¹⁴

The CE-NHEA ratios for premium payments to the Medicare SMI Trust Fund have been quite similar over time, with a range of 1.04 to 1.19. This is probably because of the way the CE Interview Survey accounts for Medicare Part B (Medical Insurance) premium payments. Respondents are asked about the number of household members enrolled in Medicare. Each person with Medicare coverage is assumed to have Medicare Part A (Hospital Insurance) and is then assigned the standard Medicare Part B monthly premium (\$121.80 in 2016).¹⁵ The CE does not take into account low-income beneficiaries with state buy-in status whose Part B premiums are paid by Medicaid. The NHEA subtracts these amounts from premiums paid to the Medicare SMI. In 2014, 18.5 percent of Medicare SMI enrollees had state buy-in status for Part B and/or Part D benefits. Accounting for these subsidies in the CE would reduce CE-NHEA ratios for SMI premiums.¹⁶

In contrast, the CE does not take into account those Medicare beneficiaries with relatively high incomes (\$85,000 for a single person and \$170,000 for a married couple) who are required to pay a greater share of Part B costs. Because the proportion of Medicare enrollees subject to this income-related premium is low (6 percent in 2015), CE-NHEA ratios in Table 1 would probably not have increased much if the additional premiums paid were taken into account. Changes mandated by the Medicare Access and CHIP Reauthorization Act of 2015 (MACRA), however, indicate that not accounting for these premiums will have a greater influence on CE-NHEA ratios in future years.¹⁷

Under Part D, individuals eligible for both Medicare and Medicaid receive a low-income subsidy for Medicare drug plan premiums. Also, MACRA mandated higher premiums for Part D enrollees with relatively high incomes. These factors would not affect CE-NHEA ratios for Medicare SMI premiums because CE respondents with Part D stand-alone coverage provide information about the monthly premium paid after any reimbursement is taken into account.¹⁸

CE-NHEA ratios for total health insurance ranged from .82 to 1.05 and while the ratios for private health insurance ranged from .78 to 1.05. For both categories, the substantial increase in CE-NHEA ratios from 2013 to 2014 is because more consumer units reported health insurance expenditures in 2014 than in 2013 because of an improvement in interview survey questions about spending on health insurance.¹⁹

CE-NHEA ratios for prescription drug spending ranged from 0.76 to .95. The NHEA prescription drugs category includes spending on items from retail outlets and mail-order pharmacies only, while the CE category also includes items obtained from other sources, such as health maintenance organization and outpatient hospital pharmacies.

CE-NHEA hospital care ratios ranged from .45 to .55. These ratios reflect the fact that the CE category includes spending for inpatient care only while the NHEA category includes outpatient care, outpatient pharmacy purchases, and hospital-based home health and nursing home care.²⁰

Conclusions

Because of an improvement in CE survey questions about health insurance spending, CE-NHEA ratios for total health insurance and private health insurance were substantially higher in 2014 than in 2013; the 2014 CE-NHEA ratio for total healthcare increased as a result.

The highest CE-NHEA ratios were for premiums paid to the Medicare SMI Trust Fund, while the lowest ratios were for medical supplies and nonprescription drugs. Although some alignment of the CE and NHEA data sets was possible, differences in definitions, sources, and methods appear to be responsible for differences in the estimates. Table 1. Comparison of aggregate household healthcare expenditures: Consumer Expenditure Survey and National Health Expenditure Accounts, 2013-2016

	Consumer Expenditure Survey ¹				Ratio of Consumer Expenditure Survey to National Health Expenditure Accounts ²			
Expenditure Category	(in Billions)							
	2013	2014	2015	2016	2013	2014	2015	2016
Health care, total	454.1	540.5	554.6	593.0	0.74	0.87	0.85	0.87
Health insurance, total	280.2	364.3	382.4	409.4	0.82	1.05	1.03	1.05
Private insurance	219.2	299.3	313.4	326.8	0.78	1.05	1.02	1.02
Medicare SMI ³	61.0	64.9	69.0	82.6	1.04	1.05	1.07	1.19
Medical commodities, total	76.1	80.3	73.7	79.5	0.65	0.66	0.59	0.62
Prescription drugs	40.4	41.9	34.4	38.4	0.94	0.95	0.76	0.86
Medical supplies and								
nonprescription drugs	24.0	25.4	25.8	28.0	0.46	0.47	0.45	0.47
Medical equipment	11.7	13.0	13.5	13.1	0.51	0.57	0.59	0.53
Medical services, total	97.9	96.1	98.5	104.1	0.65	0.63	0.64	0.65
Professional services	80.3	81.4	81.4	88.3	0.69	0.68	0.66	0.68
Physician and clinical								
services	32.6	32.1	31.3	36.2	0.62	0.60	0.56	0.62
Dental services	33.3	35.7	36.5	36.8	0.74	0.78	0.77	0.75
Other professional services	14.4	13.5	13.6	15.2	0.74	0.65	0.62	0.67
Hospital care	17.6	14.7	17.1	15.9	0.53	0.45	0.55	0.49

¹ Consumer Expenditure Survey data exclude nursing home care spending.

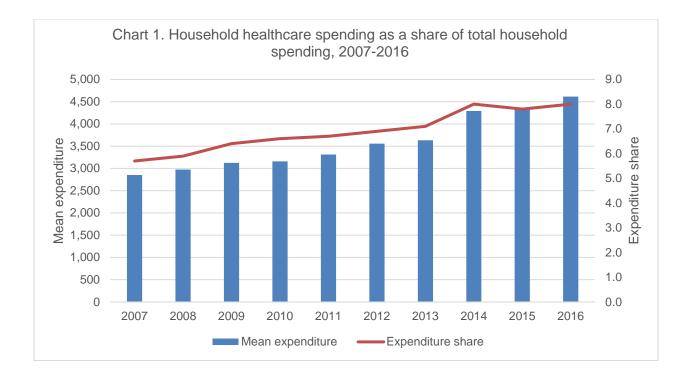
² National Health Expenditure Accounts data exclude home health care; nursing home care; employee and self-employment contributions and voluntary premiums paid for Medicare Part A; the medical portion of property and casualty insurance; and other health, residential, and personal care expenditures.

³ Premiums paid to the Medicare Supplementary Insurance Trust Fund for Part B and Part D coverage.

NOTE: Sums may not equal totals due to rounding. Expenditure categories have been adjusted to make the two data sources as comparable as possible.

SOURCE: The National Health Expenditure Accounts (NHEA) data used to compute CE-NHEA ratios are from the U.S. Department of Health and Human Services, Centers for Medicare & Medicaid Services, Downloads, "NHE Tables," https://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports/NationalHealthExpendData/nationalHealthAccountsHistorical.html

Because retrospective adjustments to NHEA data are made when new data are issued, CE-NHEA ratios may differ from those published in previous years.



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Notes

¹ See Ann C. Foster, "Household healthcare spending in 2014," *Beyond the Numbers: Prices and Spending*, vol. 5. no. 13 (U.S. Bureau of Labor Statistics, August 2016), http://www.bls.gov/opub/btn/volume-5/household-healthcare-spending-in-2014.htm

² In the Consumer Expenditure Survey (CE), the consumer unit is the entity on which expenditure reports are collected. Consumer units include families, single persons living alone or sharing a household with others but who are financially independent, or two or more persons living together who share expenses. While "consumer unit" is the proper technical term for the purposes of the CE, it is often used interchangeably with "household" or "family" for convenience.

³ See *BLS Handbook of Methods* "Consumer Expenditures and Income," last modified date February 25, 2016, <u>http://www.bls.gov/opub/hom/cex/home.htm</u>

⁴ See "National Health Expenditure Accounts: Methodology Paper, 2016: Definitions, Sources, and Methods," Centers for Medicare & Medicaid Services, <u>https://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports/NationalHealthExpendData/Downloads/DSM-16.pdf</u>

⁵ Under the Affordable Care Act (ACA), individuals are able to purchase private insurance coverage from Federal and state-run health insurance marketplaces. Although this coverage was effective on January 1, 2014, the CE did not begin collecting information about marketplace coverage until the 2015 survey year.

⁶ In the CE, out-of-pocket healthcare expenses are any unreimbursed expenses paid directly to the provider of care or to a third-party insurer. The CE classification is similar to the NHEA sponsor concept where household spending includes amounts paid directly to the providers of care, such as hospitals and pharmacies, as well as premiums paid to a third party for private insurance and Medicare minus any reimbursements. For more information, see "National Health Expenditure Accounts: Methodology Paper, 2016: Definitions, Sources, and Methods," Centers for Medicare & Medicaid Services, <u>Op.Cit.</u>

⁷ Every 5 years the NHEA undergoes a comprehensive revision that includes the incorporation of newly available source data, methodological and definitional changes, and benchmark estimates from the U.S. Census Bureau's Economic Census which is available for years ending in 2 and 7. During these comprehensive revisions, the entire NHEA time series is subject to revision. For more information on changes in methods, definitions, and source data that were introduced in the 2014 comprehensive revision, see Centers for Medicare & Medicaid Services, "Summary of 2014 Comprehensive Revision to the National Health Expenditure Accounts,"

https://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports/NationalHealthExpendData/Downloads/benchmark2014.pdf

The 2014 revision reflected in this article and in Ann C. Foster, "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts, 2012-2015," <u>https://www.bls.gov/cex/nhe-compare-201215.pdf</u> and Ann C. Foster, "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts, 2011-2014," <u>https://www.bls.gov/cex/nhe_compare_201114.pdf</u> are not strictly comparable to earlier articles that used NHEA data based on the 2009 revision – "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts, 2009-2012," <u>http://www.bls.gov/cex/nhe_compare_200912.pdf</u> and Ann C. Foster, "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts, 2009-2012," <u>http://www.bls.gov/cex/nhe_compare_200912.pdf</u> and Ann C. Foster, "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts, 2009-2012," <u>http://www.bls.gov/cex/nhe_compare_200912.pdf</u> and Ann C. Foster, "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts, ?" <u>http://www.bls.gov/cex/nhe_compare_200912.pdf</u> and Ann C. Foster, "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts," <u>http://www.bls.gov/cex/nhe_compare_200912.pdf</u> and Ann C. Foster, "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts," <u>http://www.bls.gov/cex/nhe_compare_200912.pdf</u> and Ann C. Foster, "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts," <u>http://www.bls.gov/cex/nhe_compare_200710.pdf</u>

Earlier CE-NHEA comparisons based on the 2002 Economic Census include "Consumer Expenditure Survey compared with National Health Expenditure Accounts," *Consumer Expenditure Survey, 2006-2007*, Report 1021, <u>http://www.bls.gov/cex/twoyear/200607/csxnhe.pdf</u> and Ann C. Foster, "Out-of-pocket healthcare expenditures: a comparison," *Monthly Labor Review*, February 2010, pp. 3-19, <u>http://www.bls.gov/opub/mlr/2010/02/art1full.pdf</u>. The estimates in these works are not strictly comparable with estimates based on the 2009 or the 2014 revisions.

⁸ See U.S. Census Bureau, Population and Housing Unit Estimate Glossary for definitions of civilian noninstitutionalized population,

<u>https://www.census.gov/glossary/#term_Civiliannoninstitutionalizedpopulation</u> and resident population, <u>https://www.census.gov/glossary/#term_Residentpopulation</u>.

⁹ The CE data used in this research are unpublished integrated data showing the most detailed (least aggregated) breakdowns available. The NHEA data were obtained from the Centers for Medicare & Medicaid Services, Downloads, "NHE Tables,"

 $\label{eq:https://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports/NationalHealthExpendData/nationalHealthAccountsHistorical.html$

When the Centers for Medicare & Medicaid Services publish NHEA data for subsequent years, data from previous years are often revised. The NHEA data cited in this research are those released with the 2016 estimates on December 6, 2017. Because of these revisions, data for 2012-2015 that were released with the 2015 estimates on December 6, 2016 and used in "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts, 2011-2015," <u>Op.Cit.</u>, and may not be the same as comparable estimates released in 2015. The 2012-2016 CE data are the same in both studies.

¹⁰ This method has been used in previous CE data comparison research. For more information, see Ann C. Foster, "Out-of-pocket healthcare expenditures: a comparison," <u>Op.Cit.</u> and Thesia I. Garner, George Janini, William Passero, Laura Paszkiewicz, and Mark Vendemia, "The CE and the PCE: a comparison," Monthly *Labor Review*, September 2006, pp. 20-46, <u>http://www.bls.gov/opub/mlr/2006/09/art3full.pdf</u>.

The multipliers used for the years 2013–2016 were:

<u>2013</u> <u>2014</u> <u>2015</u> <u>2016</u> 0.986271 0.986493 0.991373 0.989722

¹¹ CE estimates exclude spending on nursing home care. NHEA estimates were adjusted to exclude home health care; nursing home care provided in freestanding nursing homes and continuing care retirement communities; employee and self-employed contributions and voluntary premiums paid for Medicare Part A (Hospital Insurance); the medical portion of property and casualty insurance; and other health, residential, and personal care expenditures. Some out-of-pocket spending on home health and nursing home care could not be excluded from NHEA estimates because they are included in spending on hospital services and could not be separated out.

¹² In earlier CE-NHEA comparison articles, the CE lab tests and x-rays; and other medical care services categories were part of the hospital care category. This change was made in Ann C. Foster, "Household healthcare spending: comparing the Consumer Expenditure Survey and the National Health Expenditure Accounts, 2011-2015, <u>Op.Cit.</u>, to better align the CE professional services category with the NHEA professional services category which include services rendered in establishments of health professionals. For more information, see "National Health Expenditure Accounts: Methodology Paper, 2016: Definitions, Sources, and Methods," Centers for Medicare & Medicaid Services, <u>Op.Cit.</u>

¹³ See "National Health Expenditure Accounts: Methodology Paper, 2016: Definitions, Sources, and Methods," Centers for Medicare & Medicaid Services, <u>Ibid.</u>

¹⁴ The NHEA includes ambulance charges in the other health, residential, and personal care expenditures. For more information, see "National Health Expenditure Accounts: Methodology Paper, 2016: Definitions, Sources, and Methods," <u>Ibid.</u>

¹⁵ The Social Security Act allows some people not otherwise eligible for Medicare Part A (Hospital Insurance) to obtain coverage by paying a monthly premium. In 2016, the standard monthly premium was \$411, with a reduced premium of \$226 for individuals with 30 quarters of covered employment. For more information, see "2017 Annual Report of the Boards of Trustees of the Federal Hospital Insurance and the Federal Supplementary Medical Insurance Trust Funds," July 13, 2017, Centers for Medicare & Medicaid Services, pp. 199-201, <u>https://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports/ReportsTrustFunds/Downloads/TR2017.pdf</u>

It should be noted that the NHEA includes employee and self-employed contributions paid to the Medicare HI Trust Fund and voluntary premiums paid to the HI Trust Fund for Part A coverage. In the

CE, employee and self-employed contributions to the HI trust funds are treated as deductions from income for Social Security purposes, while information about voluntary Part A premiums is not collected.

¹⁶ The latest available data indicate that in 2015, average monthly enrollment in Medicare Part B was 51.7 million. Of these, 9.5 million (18.4 percent) had state buy-in status, with Medicaid providing assistance with Medicare Part B premiums. For more information, see Table I.2 and Table I.19 in "2016 CMS Statistics Reference Booklet," Centers for Medicare & Medicaid Services, March 2017, <u>https://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports/CMS-Statistics-Reference-Booklet/Downloads/2016_CMS_Stats.pdf</u>

¹⁷ According to the Kaiser Family Foundation, in 2015, an estimated 6 percent (2.9 million) of the 50.8 million Medicare Part B enrollees, paid income-related premiums. The proportion was projected to increase to 8.3 percent by 2019. This is because the income levels have not been indexed for inflation, so that more enrollees will be subjected to the income-related premium. For more information, see Juliette Cubanski and Tricia Neuman, "Medicare's Income-Related Premiums: A Data Note," Kaiser Family Foundation, June 3, 2015,

http://kff.org/medicare/issue-brief/medicares-income-related-premiums-a-data-note/

Although the income thresholds that determine income related premium payments are frozen through 2019, they will increase about 2 percent in 2020, after which they will be indexed for inflation. For more information, see Juliette Cubanski and Tricia Neuman, "Medicare's Income-Related Premiums Under Current Law and Proposed Changes," <u>Issue Brief</u>, Kaiser Family Foundation, November 2017, <u>https://www.kff.org/medicare/issue-brief/medicares-income-related-premiums-under-current-law-and-proposed-changes/</u>

¹⁸ For more information about the income-related Part D premium, see Juliette Cubanski and Tricia Neuman, "Medicare's Income-Related Premiums: A Data Note, and Juliette Cubanski and Tricia Neuman, "Medicare's Income-Related Premiums under Current Law and Proposed Changes."

¹⁹ The proportion of households reporting quarterly spending on health insurance increased from 65.5 percent in 2013 to 68.0 percent in 2014. After cognitive testing, the BLS concluded that the new questions produced better estimates. For Interview Survey sample respondents who reported health insurance spending using both the old and new questions, mean spending increased 26.2 percent using the new questions. For more information, see "Consumer Expenditures – 2014," Note on health insurance, USDL-15-1696, Bureau of Labor Statistics, September 3, 2015, https://www.bls.gov/news.release/archives/cesan_09032015.pdf

²⁰ In the CE, hospital-based outpatient care is part of the physician and clinical services category, while outpatient pharmacy purchases are part of the prescription drugs category. Because the NHEA includes these charges in the hospital care category, it would decrease the CE-NHEA ratio. The CE does not collect information about expenses for home health care whether provided by a hospital or separate entity. Although home health care provided by freestanding agencies was subtracted from the NHEA total, it was not possible to separate hospital based home health care from the NHEA hospital care category. A similar situation occurred for nursing home care. The inclusion of home health and nursing home care in the hospital care category would increase the CE-NHEA ratio for hospital care.