The Gemini Project: The Consumer Expenditure Survey Redesign Initiative

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www.bls.gov

### **Presentation Outline**

- 1. CE Program Overview
- 2. CE Methods Improvements
- 3. Redesign Overview
- 4. Proof of Concept Test Overview
- 5. Challenges Ahead



## **Survey Goals**

- To meet the need for timely and detailed information about the spending patterns of different types of households
- To provide the basis for revising the expenditure weights for the Consumer Price Index (CPI) every two years



## **Survey History**

- First BLS survey was in 1888-1891, conducted sporadically until 1940s, and then every 10 years
- The continuing CE began in 1980, with a recognized need for a constant source of data on the economic condition of America's consumers
- The continuing CE allowed CPI to revise weights more often (initially a 3 year cycle, now a 2 year cycle with sample expansion in 2000)
- Current design based on 1972-73 survey format



## Scope & Sample

- Nationwide survey designed to represent the U.S. civilian non-institutionalized population
- Data are collected from consumer units (CUs) people living at one address who share living expenses (in most cases, same as HHs)
- The survey is designed to represent all urban and rural areas in the U.S. (of note, CPI only uses the urban sample)
- Sample selection begins with definition and selection of geographic areas (currently 91 PSUs in sample)



### **Data Collection**

- The U.S. Census Bureau collects CE data for the BLS using two different surveys, with separate samples:
  Interview, quarterly, 4 interviews, n=28K per year
  Diary, 2 weekly diaries, n=14K per year
- Respondents in both surveys are asked to describe "all" of their spending. Business expenses and reimbursements are excluded.



### **Interview & Diary Improvements (1)**

- CAPI Interview (2003)
- CAPI Diary demographics and income (2004)
- Contact History Instrument (2005, 2006)
- User Friendly diary (2005)
- Diary auto-coding system (2005)
- Biennial Interview questionnaire revisions (2005-15)
- Elimination of bounding interview, reducing survey from 5 to 4 waves (2015)



### **Interview & Diary Improvements (2)**

- Timely and relevant questionnaire revisions
  - Medicare prescription drug program (2006)
  - Tax stimulus: amount and how used (2008, 2009)
- Statistical methods improvements
  - Income imputation (2004)
  - Improved Diary/Interview source selection for best publication estimates (biennially since 2007)
  - Income tax estimation implementation (2013)



## **Gemini Project: Motivation**

- Evidence of measurement error
- High level of burden
  (presumed to negatively affect data quality)
- Need for greater operational flexibility
- Changes in spending behaviors and technology



Redesign Overview

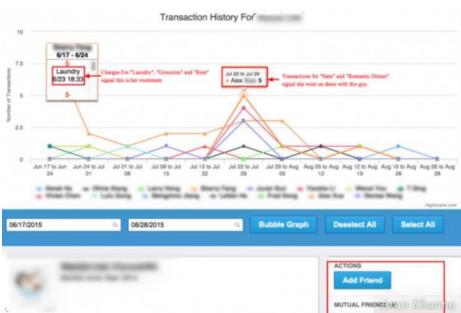


Every time

## **Gemini Project: Motivation**



emdot via Compfight co



The transaction history for a user I am not friends with and have no mutual friends with.



# **Gemini Project: Objectives**

- Verifiable reduction in measurement error, with a particular focus on underreporting
- No harmful effect on response rates
- Neutral impact on budget
- Secondary objective: Reduction in burden



### **Data Requirements**

- Annual expenditure estimates of total household spending for the U.S. population
- Month of expenditure(s) for each expenditure category
- Data collected at a minimum of 2 points in time, 1 year apart
- Minimum set of expenditure/non-expenditure data elements from each household

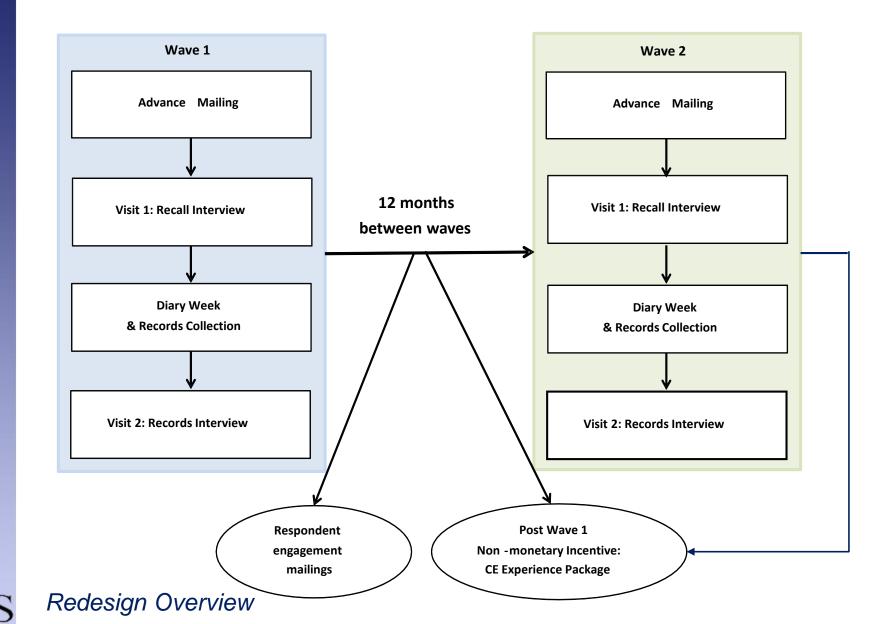


## **Key Proposal Inputs**

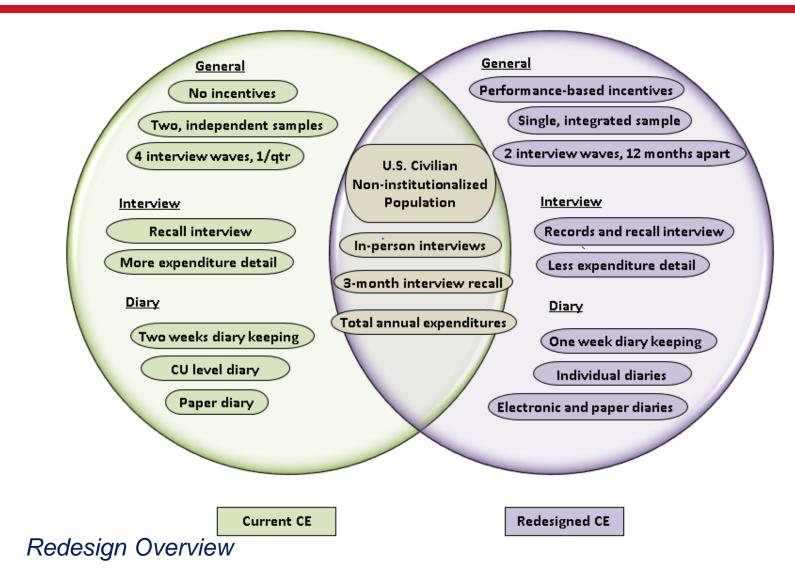
- National Academies' Committee on National Statistics (CNSTAT)
- Expert panels
- External discussion events
- Ongoing research on key topics
- Census staff & Field Representative (FR) input



## **Design Proposal**



### **Comparison of Design Features**



# Current vs. Redesign: Sample Design

Current	Redesign
Two independent Samples (Diary and Interview)	One Integrated Sample (Interview, with Diary keeping component)

#### Advantage:

- Reduced costs of maintaining two samples
- Diary level detail for all CUs

### Disadvantage:

 Potential burden for household completing both the Interviews and Diary



### Current vs. Redesign: Interview

Current	Redesign
Single Interview for large, recurring expenditures	2 interviews: Recall based and Records based

#### Advantage:

- Ease respondent burden with half of typical content of the current interview
- Better quality data for records focus

### Disadvantage:

 Rely on completion of 2<sup>nd</sup> interview for complete spending from one household



# Current vs. Redesign: Diary (Mode)

Current	Redesign
Two one-week open ended paper diaries	Electronic one week diary with paper back-up

Advantage:

- Electronic diary more flexible and easier for respondent
- Electronic diary in the moment reporting
- Respondent uses mode most comfortable with (Electronic or Paper)

#### Disadvantage:

 Design of electronic diary does not meet respondent expectations



# Current vs. Redesign: Diary (Mode)

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### USDS execs: Americans expect Uber-like government

Federal agencies haven't kept up with Americans' expectations fueled by privatesector technology, and that's eroding citizens' trust in their government, experts say.



By Billy Mitchell NOVEMBER 12, 2015 5:20 PM

BIO



**Challenges Ahead** 

With the invention of the smartphone and a culture driven by on-demand, on-the-go apps, U.S. Digital Service Administrator Mikey Dickerson said Americans' expectations for their interactions with government are being set by companies like Apple, Facebook and Uber.

# Current vs. Redesign: Diary (Level)

Current	Redesign
Single paper diary per household	Individual diaries for all households 15 and over.

### Advantage:

- Reduce error due to proxy reporting
- Spreads burden across household members, instead of on an individual respondent
- Increased salience among participants

### Disadvantage:

 Requiring all household members to complete diary could reduce response.



### Current vs. Redesign: Incentives

Current	Redesign
No Incentives	Performance-based incentives at the individual and household level

Advantage:

- Increase response rates
- Increase respondent motivation/Improved data quality
- Fewer contact attempts needed to complete interview (saves money)

Disadvantage:

Costly



## **Current vs. Redesign: Expenditure Categories**

Current	Redesign		
Detailed UCC level	More highly aggregated		

### Advantage:

Fewer questions – reduced burden and interview length

#### Disadvantage:

Less detailed expenditure data





## Current vs. Redesign: Waves

Current	Redesign
4 waves - 12 consecutive months of	2 waves - 3 months of expenditures,
expenditures per CU, each wave	set 12 months apart, each wave
treated independently	treated independently

#### Advantage:

- Improvement of annual variance estimates
- Reduced measurement error resulting from conditioned underreporting
- Analysis of 12-month change in expenditures/income

#### Disadvantage:

- FR may lose rapport with respondent between waves
- Some users need one year of expenditures/income for analysis

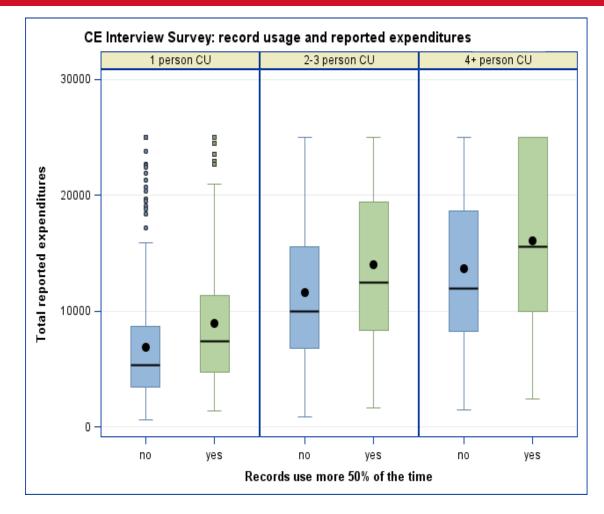


# Linking Redesign Features with Data Quality Improvements

Redesign Feature	Link to Data Quality Improvement
Incentives	Increase cooperation & engagement
Technology	Promote real-time data capture
Individual diaries	Reduce proxy reporting
Reduced interview length	Reduce burden
Reduced survey content	
Increased record use	Increase accuracy

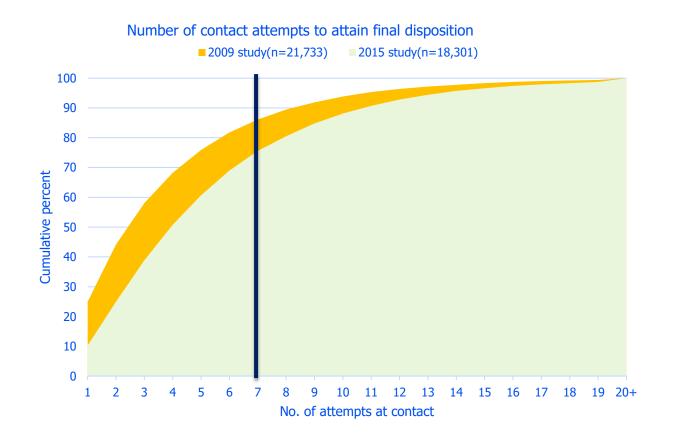


## Redesign Features: Benefits of Record Use



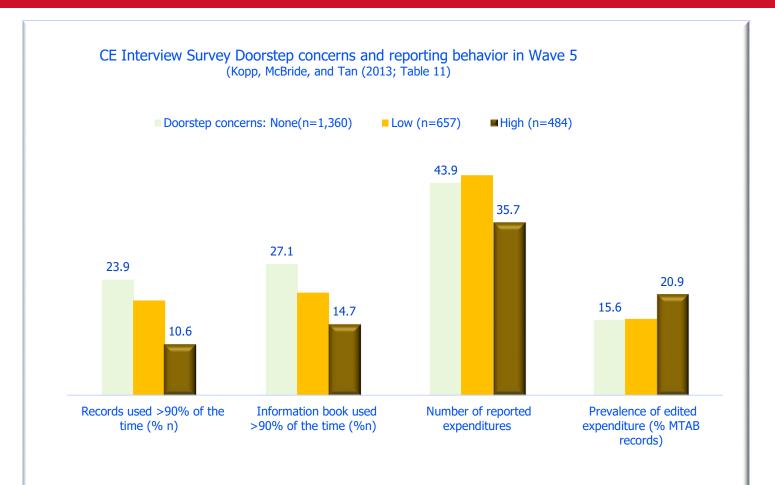


# Redesign Features: Benefits of Incentives (1)





# **Redesign Features: Benefits of Incentives (2)**





## Proof of Concept Test (POC): Overview

- Ensure that the basic underlying structure and components of the new design are feasible
- Designed to mirror the proposed design to the fullest extent possible
- Conducted with Census production FRs
- Sample performance
  - ► 53 percent response rate (preliminary)
  - n=515 (expected)



POC Overview

## Proof of Concept Test (POC): Research Objectives

- Methodological issues Ability & willingness of respondents to complete all components, i.e. provide recall information, complete diary, provide records
- Operational factors Contact attempts needed, length of visits, technical issues with individual diaries, effectiveness of or logistical issues with incentives
- Experiential factors
  - Respondent experience (task difficulty, level of effort, reactions to materials/incentives)
  - FR experience (difficulties completing interview, time spent on each case)

 Effectiveness of system and material improvements POC Overview

# **POC Web Diary**

CONSUMER EXPENDITURE DIARY SURVEY										
Information		User Guide			User Settings			Log	jout	
Enter Your Expense Below										
Date June 7, 2015	Description chipotle		<b>Cost</b> \$7.50				Category Food and Drink Av	vay from Home	~	
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POC Overview

#### **RECORDS CHECKLIST**

FOR THE MONTHS OF

JAN FEB MAR APR MAY JUN JUL AUG SEP OCT NOV DEC



#### Housing

- Mortgage loan statement principal, interest, escrow payments
- Purchase or Sale of a property Closing costs, HUD-1 statement
- Rent
- Real Estate or Property Taxes
- HOA or Condo Fees
- Maintenance and repairs *plumbing, gutters, landscaping, construction jobs*
- Household operations moving fees, storage, security

#### Utilities

- Telephone/Cell phone bill
- Cable/Satellite TV bill
- Internet bill
- Electricity/Natural gas bill
- Water/Sewer bill

#### Vehicles

- Bill of sale or lease agreement new, used, or leased cars, boats, campers, motorcycles
- Financing agreements
- Licensing, registration, and inspection fees and property taxes

#### Insurance

- Homeowner's/Renter's insurance statement
- Health insurance statements
- Vehicle insurance statement
- Life insurance statements
- Other insurance long term care, supplementary health, pet insurance, umbrella policies, flood insurance

#### Medical Care

- Out-of-pocket payments copayments, coinsurance, reimbursable expenses
- Doctor's appointments, dental visits, eye exams
- Lab tests, x-rays, hospital stays
- Adult care nursing or convalescent homes, daycare
- Eye glasses and hearing aids
- Rental equipment
- Prescriptions



- Paystubs
- Checkbook registers
- Credit Card statements
- Bank statements

POC Overview

Your Field Representative will not collect your records and your information will remain confidential and not shared with anyone.

# **POC Preliminary Findings**

- Response rates exceeded expectations based on earlier tests (although still lower than production)
- Feedback about the new design from the FRs via debriefings was very positive
  - Liked the ability to hand the incentives to the respondent after completed interview
  - Felt incentives helped gain cooperation and improve quality throughout the process
- An early look at Visit 2 shows record use to be strong, with at least 1 record for 88% of interviews (and almost half of the 10 sections)



# Timeline for Redesign Development & Implementation

**Design Proposal and Planning** 

- Approved redesign proposal released (July 2013)
- User impact of redesign (July-December 2013)
- Roadmap developed (September 2013)

Field Tests (Develop, Field, Analyze)

- Individual and Web Diaries (2012-15)
- Proof-of-Concept Test (2015)
- Incentives Test (2016)
- Large-Scale Feasibility Test (2019)
- Dress Rehearsal (2021)

► Implementation date depending on funding availability Challenges Ahead



# **Challenges Ahead: Organizational**

- Meeting (or amending) redesign requirements
  - Reducing respondent burden due to data security requirements for online instruments
  - Enabling FR handling of incentives
  - Returning "data of value" to respondents through a spending summary report
  - Administrative data linkage projects
    - Incorporating innovations and lessons learned from using auxiliary housing and income data files from 3<sup>rd</sup> party aggregators (in conjunction with CARRA)



Challenges Ahead

# **Challenges Ahead: Timing**

- Challenge: Synthesizing test results into in-progress redesign testing and implementation
- Question: With the redesign project schedule constrained by time and funding, how to develop a structured approach to designing and implementing successor tests without complete information from predecessor tests, and options for updating test plans in progress?



# Challenges Ahead: Technological (1)

- Challenge: Keeping up with the pace of technological change & meeting respondent expectations
- Question: With the increased pace of technological innovation and social penetration/adoption, thoughts regarding extent of the program office's redesign resources to be allocated to ongoing environmental scanning and evaluating new approaches, in the context of an existing full scale redesign effort; also thoughts on opportunity and cost structure tradeoffs?



# Challenges Ahead: Technological (2)

- Challenge: Negotiating the promises and pitfalls of emergent private sector technologies, many with limitations that are not yet fully understood or well suited to the Federal government data collection environment?
- Example: Frequently hear some variation of "why don't you just use Mint.com", but no discussion of:
  - respondent concern about government data linking
  - unbanked respondents
  - incomplete account linking
  - lack of entries for cash transactions
  - insufficient details in big box store transactions
  - vast differences in technological sophistication by both FRs and respondents



Challenges Ahead

# **Contact Information**

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