

# Alternative Poverty Measurement for the U.S.: Focus on Supplemental Poverty Thresholds

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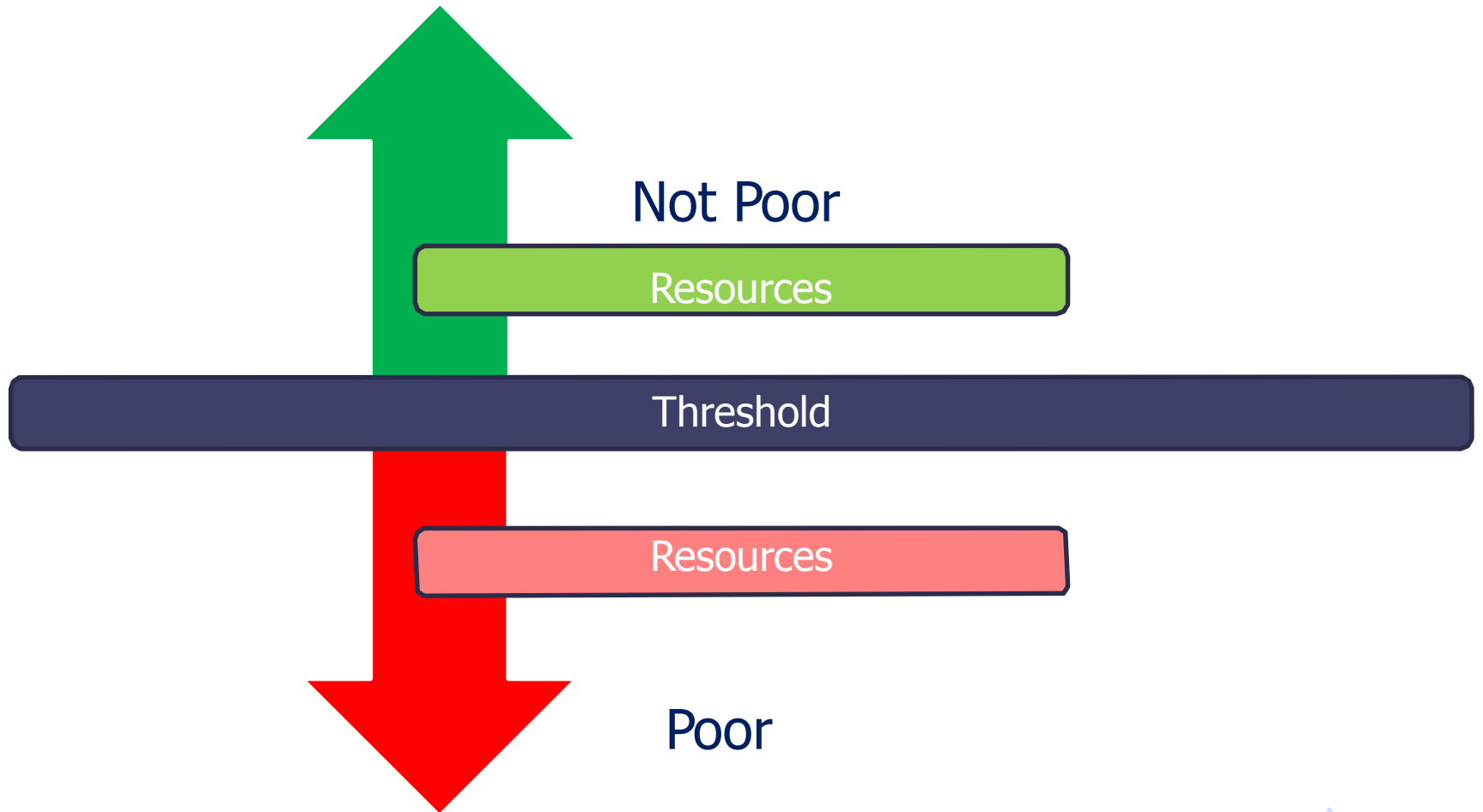
**Poverty and Social Policy: Poverty and Inequality Measurement – Empirical Approach II**  
(edited 27 January 2017)

# Disclaimer

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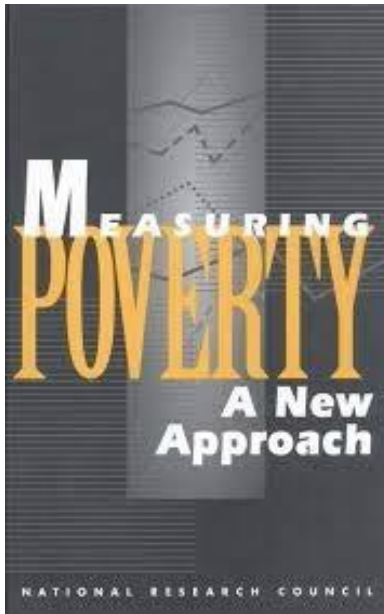


# All Poverty Measures



# National Academy of Sciences Panel on Poverty and Family Assistance

May 1995 report, *Measuring Poverty: A New Approach*



The official measure does not account for

- Higher standards and levels of living since 1965
- Provision of noncash benefits (food benefits, housing subsidies, energy assistance)
- Necessary expenses (taxes, work-related, health care)

Recommended Changes to Improve the Measure of Poverty in the U.S.

- Thresholds: Bureau of Labor Statistics (BLS)
- Resources and poverty statistics: Census Bureau

# Supplemental Poverty Measures (SPM)

## Interagency Technical Working Group - March 2, 2010

- Will not replace the official poverty measure
- Will not be used for resource allocation or program eligibility
- Justification:** Evaluate impact of benefit programs on poverty
- Based on National Academy of Sciences expert panel recommendations *Measuring Poverty: A New Approach* (Citro and Michael, 1995)

## BLS: Research Experimental SPM Thresholds

The screenshot shows the Bureau of Labor Statistics website. The main heading is 'Price and Index Number Research'. Below it, there's a section for 'Research Experimental Poverty Thresholds' with a sub-heading '2010 Research Experimental Supplemental Poverty Measures Thresholds Based on Consumer Expenditure Survey Data'. The page includes a disclaimer, a brief introduction to the research, and a list of publications. The disclaimer states that the authors are affiliated with BLS and the information is provided for their convenience. The introduction mentions that since 1955, the BLS has been conducting research on the development of experimental expenditure-based poverty thresholds. It also notes that the BLS is responsible for conducting research on expenditure-based poverty thresholds and for providing these thresholds to the U.S. Census Bureau for use in producing research experimental poverty statistics. The list of publications includes 'Research Experimental Supplemental Poverty Measures Thresholds', 'Research Papers', and 'Conference Presentations'.

## Census Bureau: Resources and Poverty Statistics

The screenshot shows the Census Bureau website. The main heading is 'The Supplemental Poverty Measure: 2014'. Below it, there's a section for 'Current Population Reports' by Kathleen Short, issued September 2015. The page includes an introduction, a list of key findings, and a conclusion. The introduction states that the fifth report describing the Supplemental Poverty Measure (SPM) released by the U.S. Census Bureau, in cooperation with the BLS, to produce the SPM that would be released along with the official measure each year. The key findings include: 'The SPM thresholds should represent a dollar amount spent on a basic set of goods that includes food, clothing, shelter, and utilities (FCSU), and a small additional amount to allow for other needs (e.g., household supplies, personal care, nonwork-related transportation). This threshold should be calculated with 5 years of expenditure data for family units with exactly two children using Consumer Expenditure Survey (CES) data, and it should be adjusted using a specified equivalence scale to reflect the needs of different family types and geographic differences in housing costs. Adjustments to thresholds should be made over time to reflect real change'. The conclusion states that the SPM family unit resources should be defined as the value of cash income from all sources, plus the value of noncash benefits that are available to buy the basic bundle of goods (FCSU) minus necessary expenses for critical goods and services not included in the thresholds. Non-cash benefits include nutritional assistance, subsidized housing, and home energy assistance. Necessary expenses that must be subtracted include income taxes, Social Security payroll taxes, childcare and other work-related expenses, child support payments to another household, and contributions toward the cost of medical care, health insurance premiums, and other medical out-of-pocket expenditures.

# SPM and Concepts

- Poverty Concept, based on NAS recommendations
  - ▶ *“...proposed thresholds, although developed in somewhat different ways, reflect concept of budget for **consumption needs**” (NAS Report, 1995, pp. 66-67) ...*
  - ▶ *“Hence, ... resources should add to money income the value of **near-money in-kind benefits that are intended to support consumption**” (pp. 67)*
- Measurement concept for thresholds assumed
  - ▶ *Expenditures are a good proxy for consumption (with the exception of owner shelter)*
- Interagency Technical Working Group (ITWG) placed value on:
  - ▶ **Consistency** between threshold and resource definitions in terms of poverty concept
  - ▶ **Data availability, simplicity in estimation, stability of the measure over time, and ease in explaining the methodology**

# Threshold Estimation... *thus far...*

- Food, clothing, shelter, and utilities (*FCSU*) expenditures
- Consumer Expenditure Interview Survey data: 5 years of data
- *FCSU* “expenditures” in constant year dollars
- Estimation sample: Consumer Units (CUs) with 2 children
- Reference sample: 2 adults with 2 children (3-parameter equivalence scale applied to +2 children *FCSU* expenditures)
- Rank CUs by their *FCSU* “expenditures”
  - ▶ Identify 33<sup>rd</sup> percentile represented by 30<sup>th</sup> to 36<sup>th</sup> percentile range
  - ▶ Produce means of *FCSU* and *SU* by housing status
  - ▶ Estimate thresholds by housing tenure
- ❖ Send to Census Bureau to derive other CU thresholds and make geographic adjustment

# Housing Status Thresholds

- Housing Status Groups,  $j$ 
  - ▶ Owners with mortgages
  - ▶ Owners without mortgages
  - ▶ Renters

- *SPM Threshold<sub>j</sub>*

$$= (1.2 * FCSU_A) - SU_A + SU_j$$

*FCSU<sub>A</sub> , SU<sub>A</sub> , SU<sub>j</sub> are means within 30<sup>th</sup> to 36<sup>th</sup> percentile range of FCSU<sub>A</sub> for reference CUs*



# In addition to owner-occupied housing...

Expenditures  $\neq$  Consumption

*when in-kind benefits not  
accounted for  
in spending*

# This Research

## ■ Purpose

- ▶ Highlight poverty concept underlying SPM and issue of consistency
- ▶ Examine options to value consumption needs when data are missing
- ▶ Produce 2014 SPM thresholds that reflect the “consumption” of FCSU, with exception of owner-occupied housing

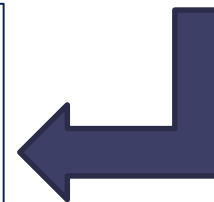
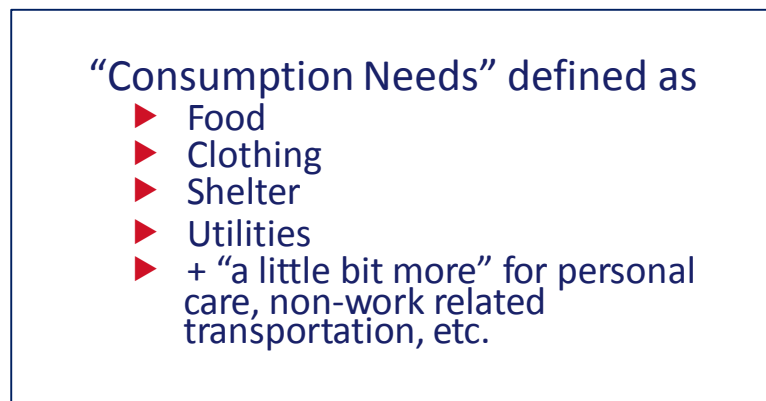
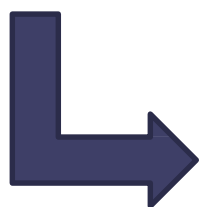
## ■ Contribution

- ▶ Improved SPM thresholds that more nearly reflect consumption value of FCSU basic needs
- ▶ Improve overall SPM to better evaluate impact of in-kind benefit programs considered in resources

# Poverty Concept: Economic Deprivation

■ Thresholds represent “needs”

■ Resources meet “needs”

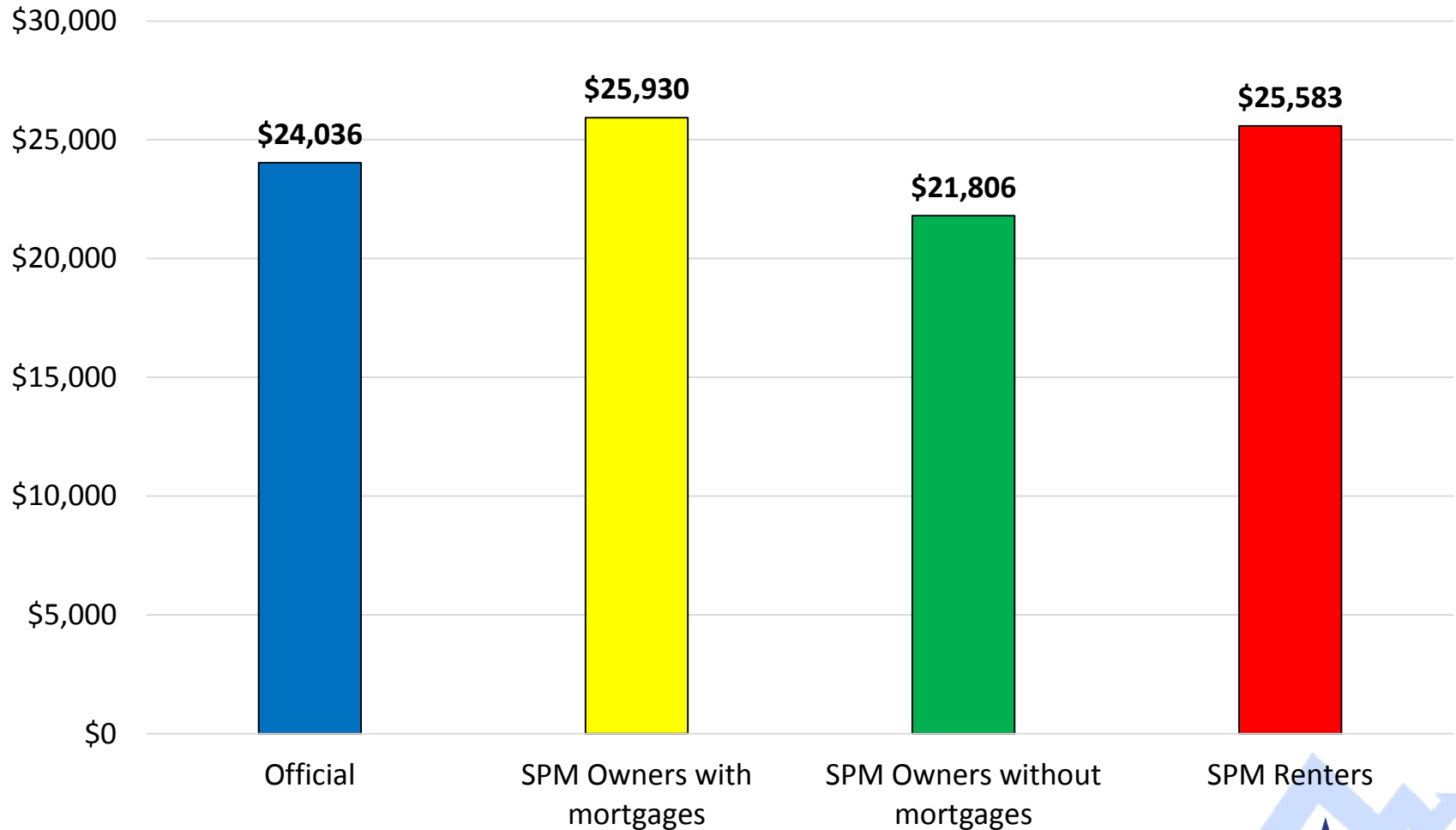


- **Poverty Concept:** deprivation based on comparison of resources and consumption “needs”
- **Consumption “needs” proxied by spending (or expenditures)**
  - ▶ NAS Panel assumption: “CE expenditures include housing assistance subsidies (rent and utilities)” ... and “benefits from food stamps and other meals provided free” (paraphrase of NAS Report, 1995, pp. 393-394)
  - ▶ **BUT: CE expenditures only account for food stamps or SNAP**

# SPM Thresholds and Housing Tenure Shares (2005 – 2015)

Two-Adult-Two-Child BLS-DPINR Research Experimental Supplemental Poverty Measure (SPM) Thresholds *											
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>OWNERS WITH MORTGAGES</b>											
	\$21,064	\$22,010	\$22,772	\$24,259	\$24,450	\$25,018	\$25,703	\$25,784	\$25,639	\$25,844	\$25,930
S.E.	\$200	\$194	\$171	\$259	\$242	\$323	\$347	\$368	\$289	\$345	\$297
% Sample	0.483	0.472	0.5	0.493	0.489	0.486	0.459	0.439	0.438	0.415	0.371
<b>OWNERS WITHOUT MORTGAGES</b>											
	\$17,643	\$18,301	\$19,206	\$20,386	\$20,298	\$20,590	\$21,175	\$21,400	\$21,397	\$21,380	\$21,806
S.E.	\$230	\$279	\$299	\$340	\$335	\$341	\$298	\$233	\$337	\$470	\$417
% Sample	0.118	0.102	0.086	0.082	0.084	0.093	0.11	0.12	0.115	0.108	0.119
<b>RENTERS</b>											
	\$20,641	\$21,278	\$22,418	\$23,472	\$23,874	\$24,391	\$25,222	\$25,105	\$25,144	\$25,460	\$25,583
S.E.	\$224	\$241	\$249	\$257	\$345	\$379	\$378	\$398	\$400	\$363	\$282
% Sample	0.399	0.426	0.414	0.425	0.426	0.421	0.431	0.442	0.447	0.476	0.51
* Based on out-of-pocket expenditures for food, clothing, shelter, and utilities. Shelter expenditures include those for mortgage principal payments.											

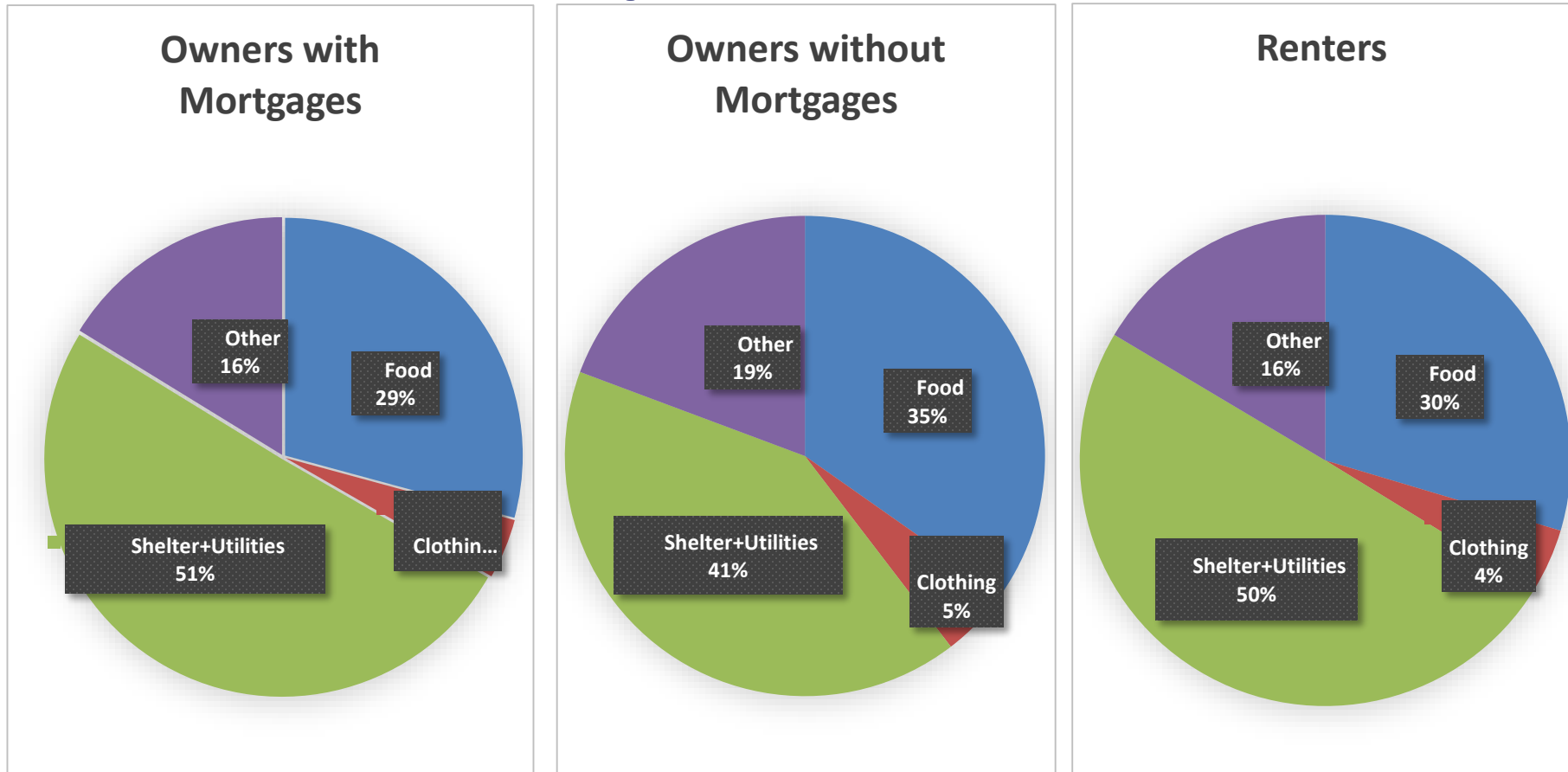
# SPM (and Official) Thresholds for Two Adults with Two Children: 2015



Source: <http://stats.bls.gov/pir/spmhome.htm>

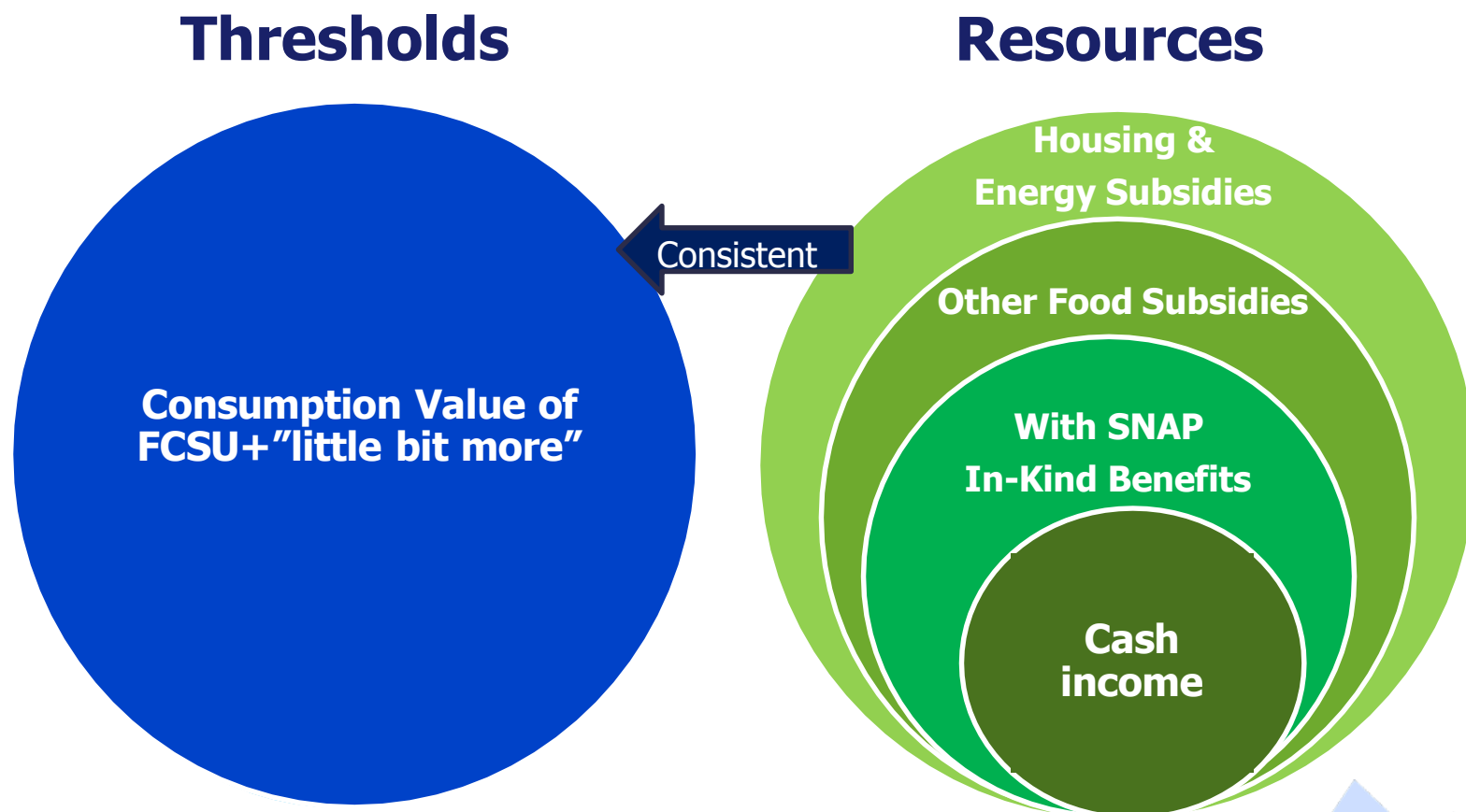


# Thresholds Distribution Shares by Component: 2015



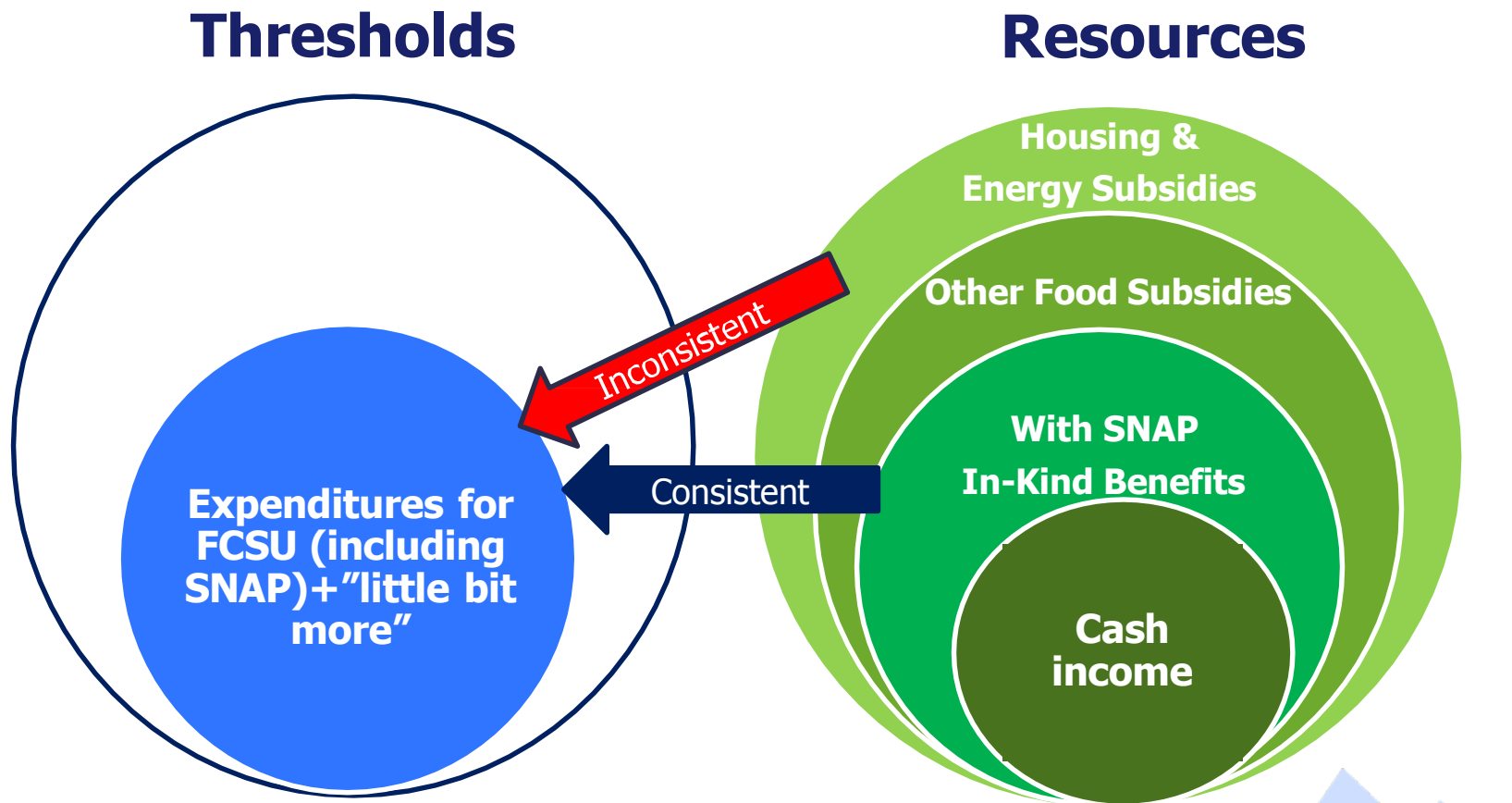
- ❖ Send SPM thresholds and housing (shelter+utilities) shares to Census Bureau to derive other CU thresholds and make geographic adjustments

# Consistency in Poverty Concept: Resources to Meet FCSU and Evaluate In-Kind



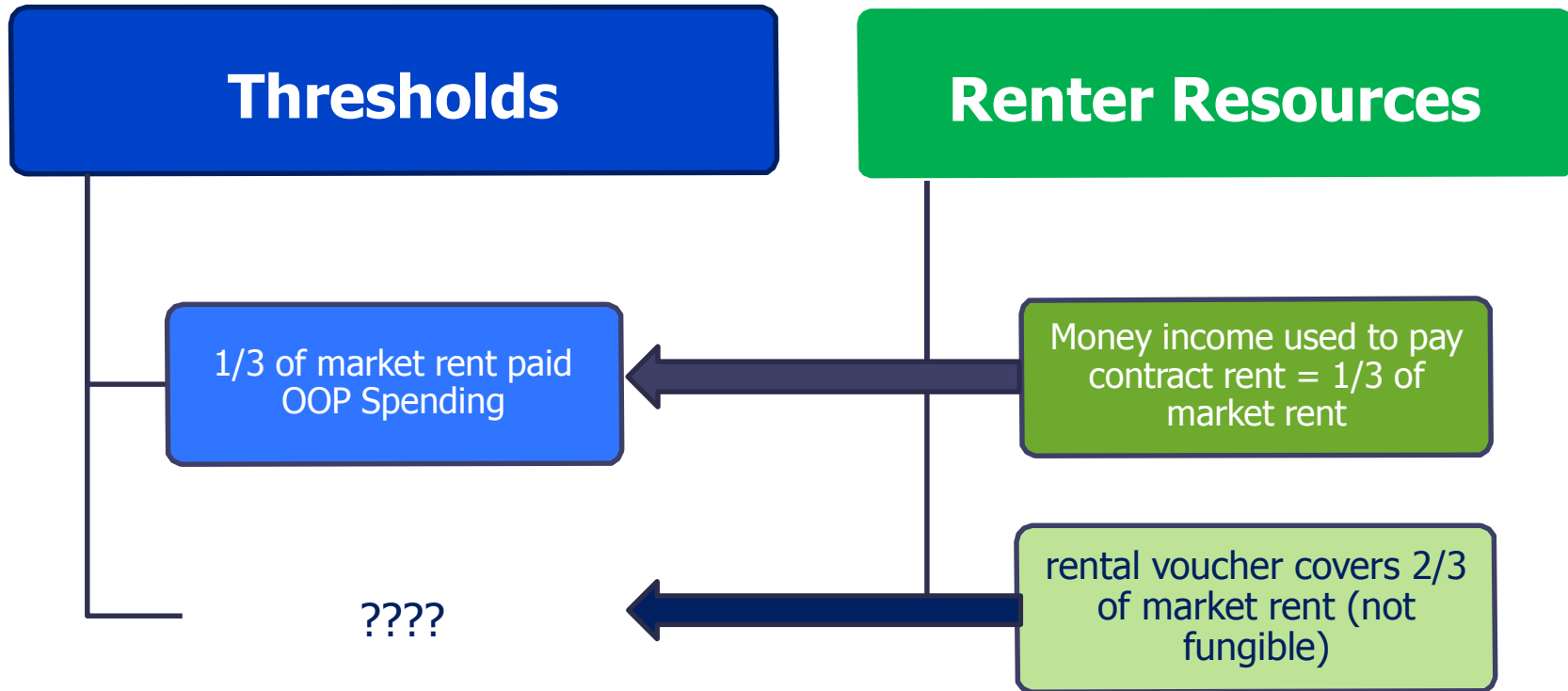
# Missing Data Problem in Thresholds Leads to Inconsistency in Poverty Measure

(current measure)

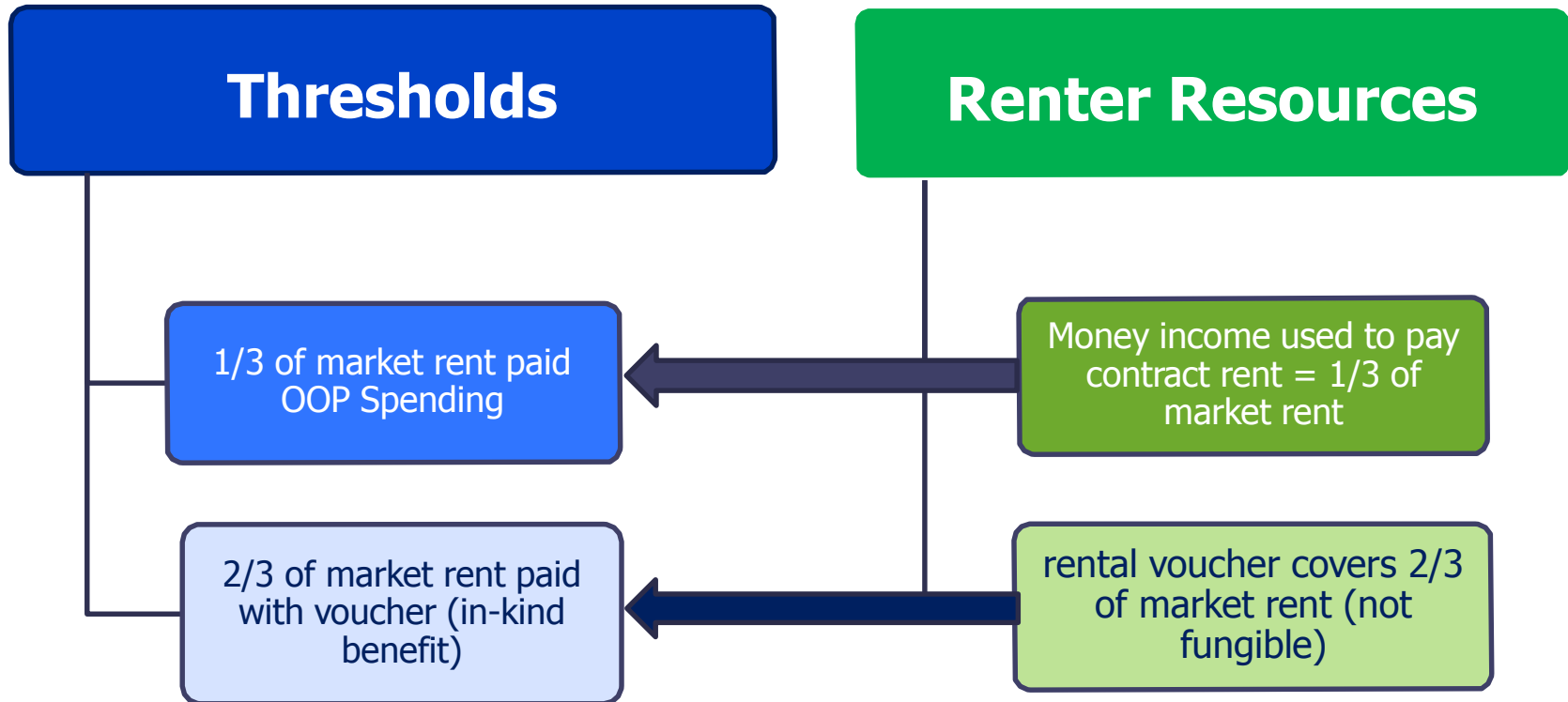




# Example of Subsidized Renter: the Case of Rent Spending in Thresholds



# Example of Subsidized Renter: Consumption Rent Value in Thresholds



# Challenges in Using U.S. Consumer Expenditure Interview Survey for SPM

- Expenditures collected: out-of-pocket
- Limited data on Rental Assistance Programs
  - ▶ Indicator variables for rented living quarters
    - Is this house a public housing project, that is, it is owned by a local housing authority or other local public agency? (CE variable: pub\_hous)
    - Are your housing costs lower because the Federal, State, or local government is paying part of the cost? (CE variable: govtcost)
  - ▶ Total rent payments for each of last 3 months (do not include direct payments by local, state, or federal agencies)
  - ▶ Expenditures for utilities
- No data on programs but data on potential participants
  - ▶ National School Lunch Program (NSLP)
  - ▶ Supplemental Nutrition Program for Women, Infants, and Children (WIC)
  - ▶ Low income Home Energy Assistance (LIHEAP)
- SNAP implicitly included in reported food expenditures

# Acknowledged CE Measurement Issue: ITWG (2010) Guidelines for SPM Thresholds

## ➤ ITWG stated ...

- ▶ *“so far as possible with available data, the calculation of FCSU should include any in-kind benefits that are counted on the resource side for food, shelter, clothing and utilities. **This is necessary for consistency of the threshold and resource definitions.**”*  
(March 2010)

*FCSU = sum (food, clothing, shelter, utilities) at micro-level*

**SPM Threshold = FCSU + little bit more**

Supplemental Nutrition Assistance Program (SNAP)

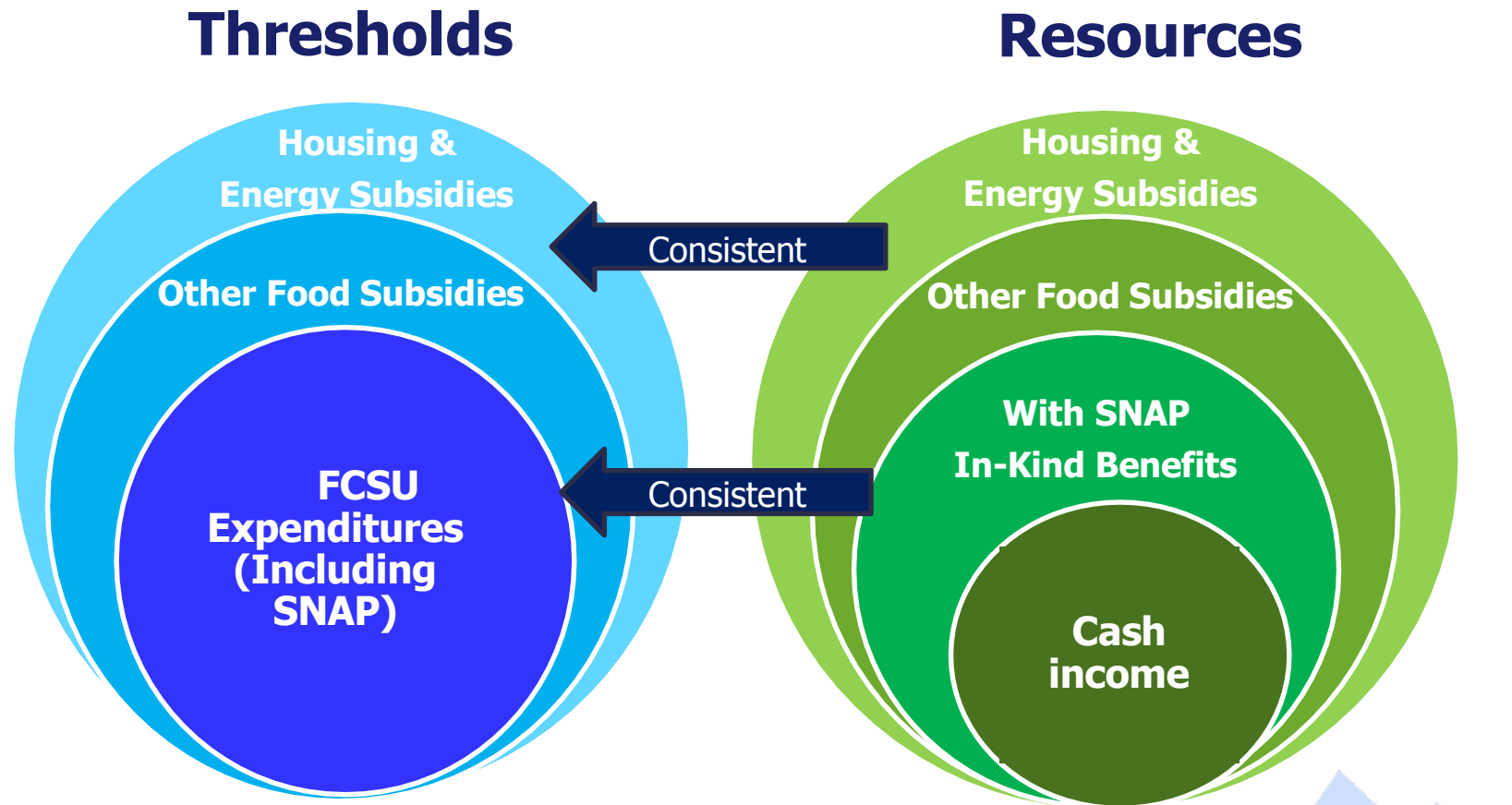
Housing Subsidies

National School Lunch Program (NSLP)

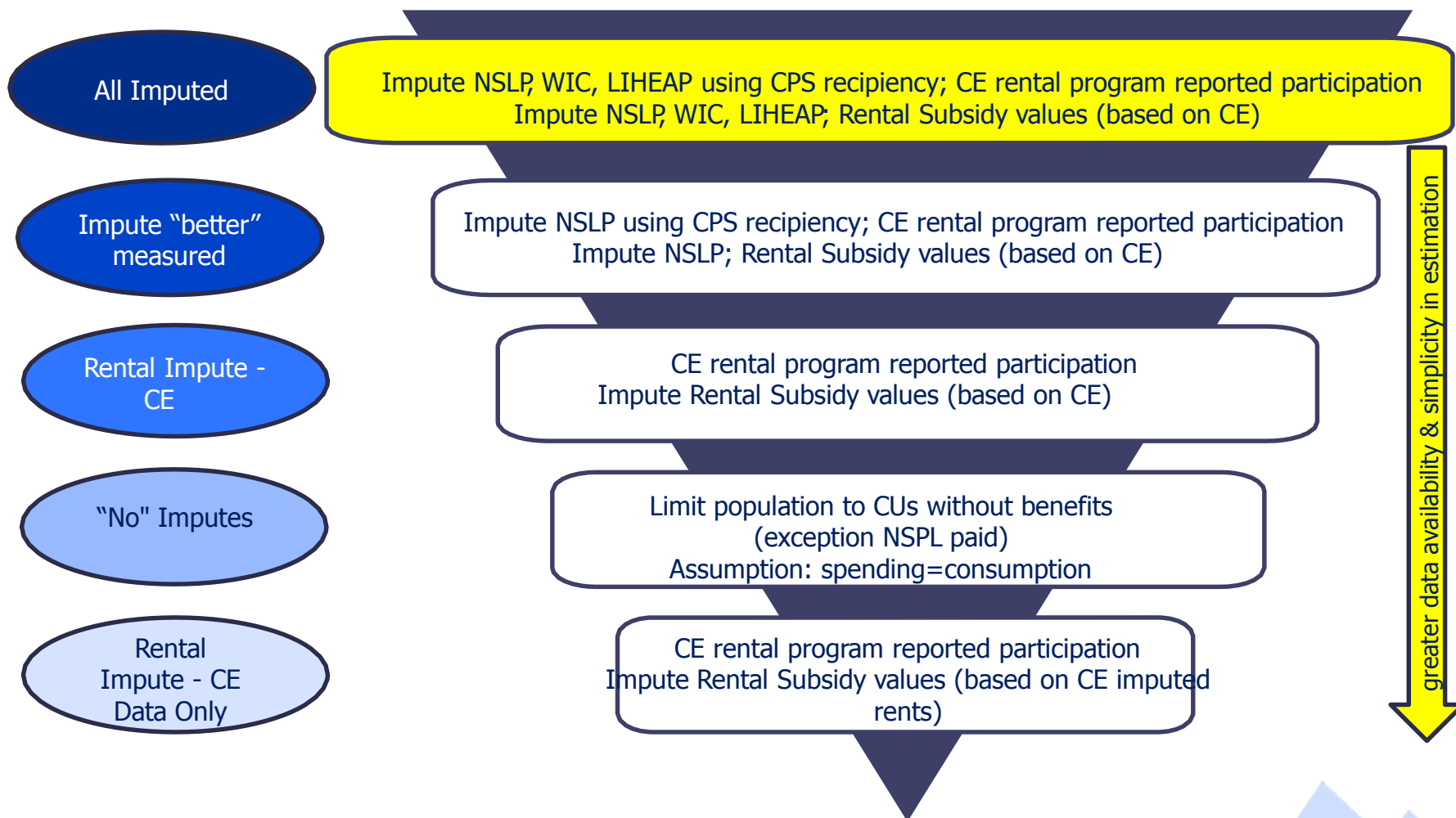
Supplemental Nutrition Program for Women, Infants, and Children (WIC)

Low-Income Home Energy Assistance (LIHEAP)

# ITWG Solution to CE Missing Data Problem



# Options: Valuing “Needs” when Data Are Missing



# In-Kind Benefits, Expenditures, and Resources

Benefit	Form of Benefit	Value of Commodity or Service in CE Reported Expenditures?	SPM Resources Include
<b>SNAP</b>	EBT cash-value to CU	Yes, food expenditures= food consumption	yes
<b>NSLP</b>	Direct payment to school	No, < consumption	yes
<b>WIC</b>	Voucher paper or EBT for commodities to CU	No, < consumption	yes
<b>LIHEAP</b>	Direct payment to vendor	No, < consumption	yes
<b>Rental Subsidies</b>	Landlord accepts voucher or CU lives in public housing	No, < consumption	yes

EBT: Electronic benefit transfers

Consumption value could be at recipient or market value

# Impute for Missing In-Kind Benefit Program Participation: NSLP, WIC, & LIHEAP

- Impute reciprocity to CE from U.S. Current Population Survey Annual Social and Economic Supplement (CPS ASEC) reported reciprocity
- Data
  - ▶ Household level data with household and member characteristics
  - ▶ Same years as in CE: collected 2011-2015 refers to 2010-2014
  - ▶ CPS ASEC public use data accessed from NBER
- Method
  - ▶ Treat CE as having missing data so combine CPS and CE into one data file to impute from CPS to CE
  - ▶ SAS Proc MI
    - Logistic regression method when the classification variable has binary response (assuming monotone missing pattern for classification variable)
      - Renter with subsidy (=1)
      - Renter without subsidy (=2)
    - Draw random uniform error between 0 and 1 to impute reciprocity= 1 or = 2 for each observation



# Impute for Missing NSLP, WIC, & LIHEAP Benefits

- NSLP: U.S. Department of Agriculture for 2010-2014
  - ▶ Average per school lunch payment rates x # school days by state
    - Over 48 contiguous states plus Hawaii and Alaska
    - Rates for schools in which less than 60% of lunches served were free or reduced price for all but District of Columbia Louisiana, Mississippi, and New Mexico (60% or more with free or reduced, USDEd)
    - Number of school days by state from Department of Education , Schools & Staffing Survey (2011-2012 school year)
  - ▶ Different values (same values for commodities' subsidy)
    - Free
    - Reduced
    - Student paid full price for lunch (=commodities subsidy)
- WIC: U.S. Department of Agriculture for 2010-2014
  - ▶ Monthly average values of monthly pre-rebate value per person, by state
  - ▶ Higher average infant rebate assigned to infants
- LIHEAP: U.S. Department of Health and Human Services for 2010
  - ▶ Average annual benefit levels per household per state
  - ▶ Benefits assigned based reference months in CE
    - Heating (October to March) – all states
    - Cooling (April to September) - not all states offer this benefit

# Impute Missing Market Rents for Subsidized Renters

- Need market rent for consumption of rental services
  - ▶  $\text{Market rent} = (\text{rent paid} + \text{rental subsidy})$
  - ▶ Do not need rental subsidies for thresholds (produce for data comparison)
- Market values assigned to subsidized rental units, approaches:
  1. Imputed market rents from CE data using 2-stage regression model
    - Stage 1: Logit regression of subsidized renters versus non-subsidized renters (CU sample selection)
    - Stage 2: Market rents paid controlling for sample selection, rental unit characteristics, and geography
  2. U.S. Department of Housing and Urban Development 2010-2014 Fair Market Rents (FMRs) matched to CE by Census tract and number of bedrooms

# RESULTS



# Results

- U.S. Population Comparisons
  - ▶ Aggregates
  - ▶ Program participation
  - ▶ Annual average benefits
- SPM Threshold Estimation Sample (within FCSU 30<sup>th</sup>-36<sup>th</sup> percentiles of FCSU+IK) compared to all CUs
  - ▶ Aggregate shares
  - ▶ Shares of in-kind benefits by participate type
  - ▶ Distribution of CUs with in-kind benefits by housing tenure group
- Thresholds with and without in-kind benefits imputed

# CE-Imputed In-Kind Benefits for U.S.: Aggregates

Data Source	NSLP	WIC <sup>2</sup>	LIHEAP	Rent Subsidies	
				FMR	CE imputed rent
CE Imputed Participation TH2014 (5 years of data) with ...	<b>\$12.3</b>	<b>\$3.6</b>	<b>\$1.1</b>	<b>\$29.8</b>	<b>\$27.5</b>
	free=\$4.7 reduced=\$5.7 paid=\$1.9	children=\$2.1 infants=\$1.2 women=\$0.3			
CPS 2014	<i>\$12.0</i>	<i>\$3.4</i>	\$1.8	\$41.2	
USDA 2014 (9 months Jan.- May, Sept.-Dec.)	\$10.4-\$10.5 <sup>1</sup>				
USDA Calendar Year 2014		\$6.1			
HHS FY2010 in 2014\$			\$3.2		
Heating			\$2.9		
Cooling			\$0.3		
HUD & USDA 2014				\$38.1	
<i>HUD 2014</i>					<i>\$37.0</i>
<i>Public Housing</i>					<i>\$6.2</i>
<i>Voucher and other</i>					<i>\$30.9</i>
<i>USDA 2014</i>					<i>\$1.1</i>

<sup>1</sup> Lower value assumes all schools less than 60% free/reduced lunch; higher value assumes all school 60% or higher free/reduced lunch

<sup>2</sup> WIC: CE estimates and USDA based on pre-rebate values for infant food; CPS values based on cost to USDA, not benefit value.

# CE-Imputed In-Kind Benefits for U.S.: CU/HH Participation

Data Source	NSLP	WIC*	LIHEAP	Rent Subsidies	
				FMR	CE imputed rent
CE Imputed Participation (5 years of data) with ...	18.5%	2.9%	2.2%	3.4%	4.1%
	free=3.5% reduced=5.0% paid=10.1%	children=1.9% infants=0.5% women=0.6%			
CPS 2014	17.2%	3.1%	3.4%		4.1%
HHS 2010**					
Heating			6.3%		
Cooling			0.8%		
<i>HUD 2014</i>					3.9%
<i>Public Housing</i>					0.9%
<i>Voucher and other</i>					3.1%
<i>USDA 2014</i>					0.2%

\*WIC: CE estimates based on pre-rebate values for infant food

\*\*HUD 2010 latest data available; 34% of all housing units received heating and cooling assistance in FY2010.



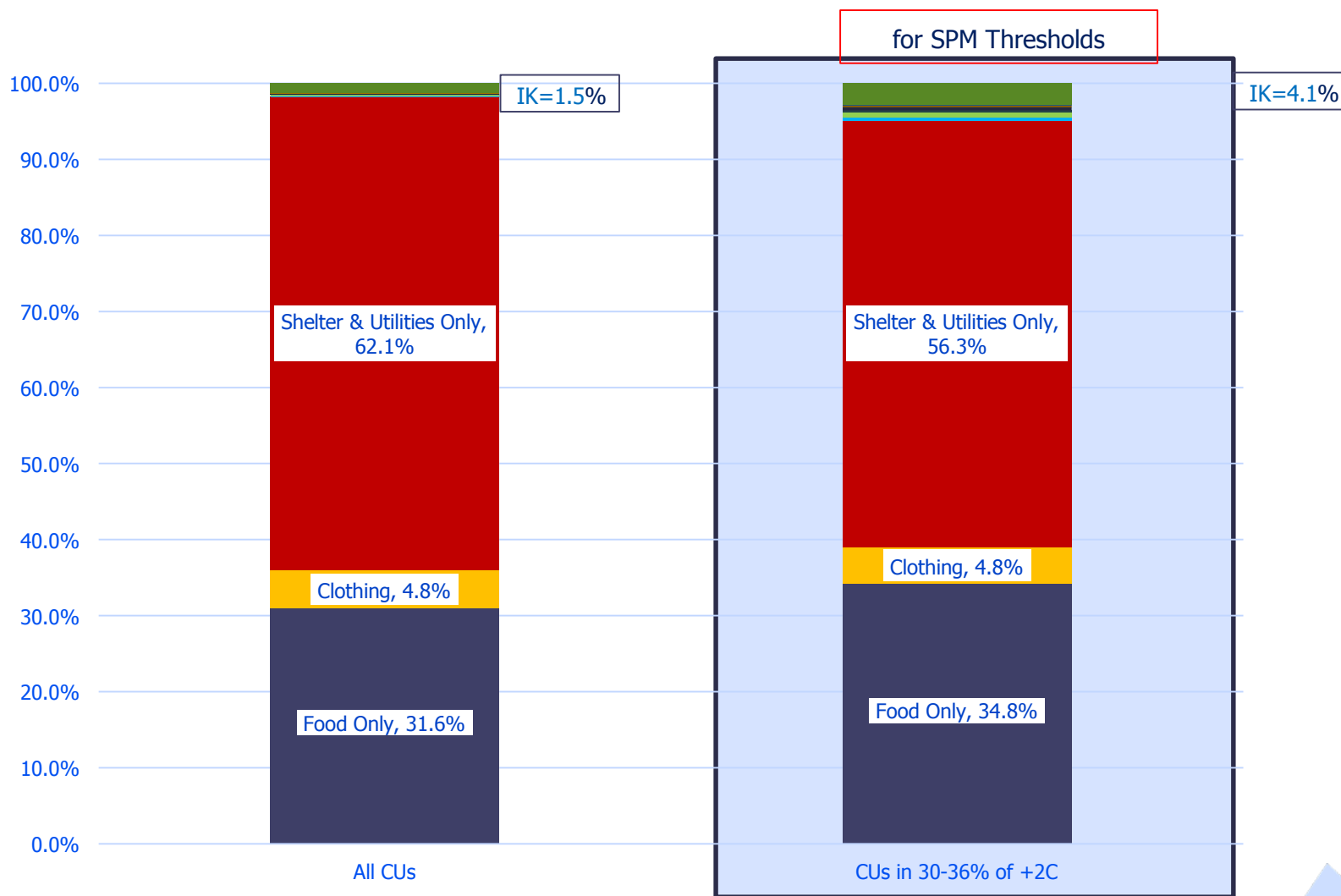
# CE-Imputed In-Kind Benefits for U.S.: Annual Average Benefit per CU/HH

Data Source	NSLP	WIC*	LIHEAP	Rent Subsidies	
				FMR	CE imput ed rent
CE Imputed Participation (5 years of data) with ...	\$535	\$983	\$390	\$7,078	\$5,386
	free=\$1,098 reduced=\$912 paid=\$154	children=\$904 infants=\$2,052 women=\$400			
CPS 2014	<i>\$534</i>	<i>\$828</i>	\$395	\$7,643	
HHS FY2010 in 2014\$					
Heating			\$406		
Cooling			\$332		
<i>HUD 2014</i>				\$7,992	
<i>Public Housing</i>				\$5,784	
<i>Voucher and other</i>				\$9,500	
<i>USDA 2014</i>				\$4,148	

\*WIC: CE estimates based on pre-rebate values for infant food.



# Percent of 2014 Aggregate Dollars Using 5 Years of CE Data



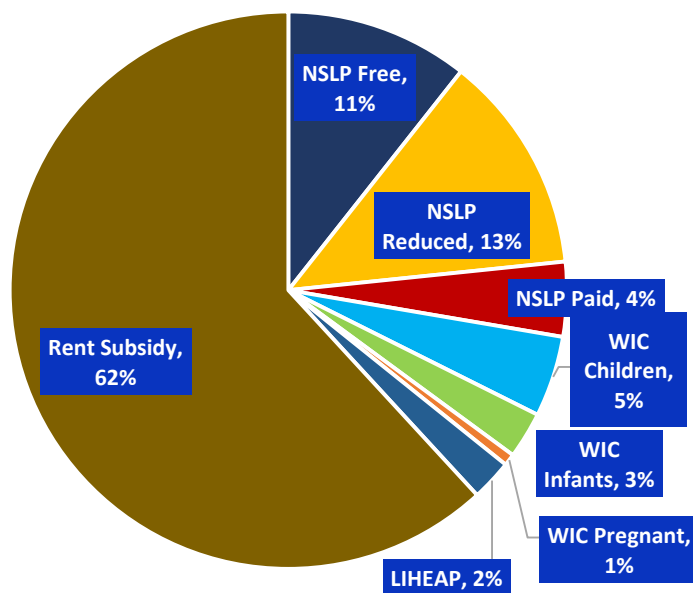
Aggregates based on CE imputed rent subsidies



# Aggregate Shares of In-kind Benefits by Participant Type

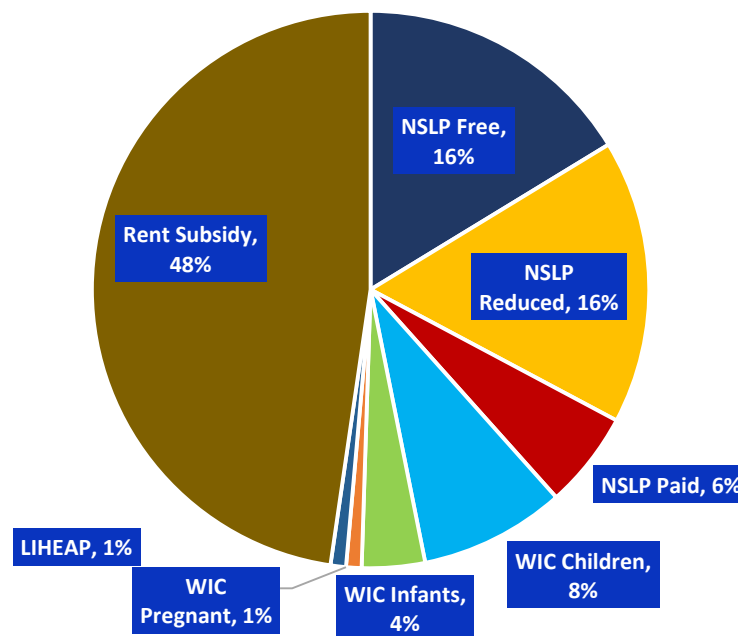
## All CUs:

IK = 1.5% of Aggregate



## CUs in 30-36<sup>th</sup> Percentile "2+2":

IK = 4.1% of Aggregate

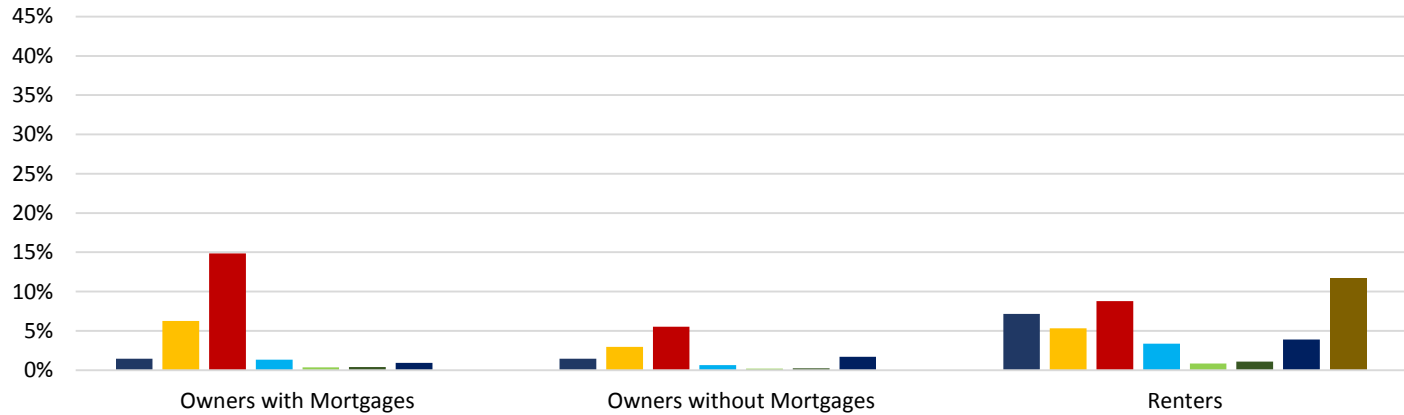


Aggregates based on imputed rent subsidies

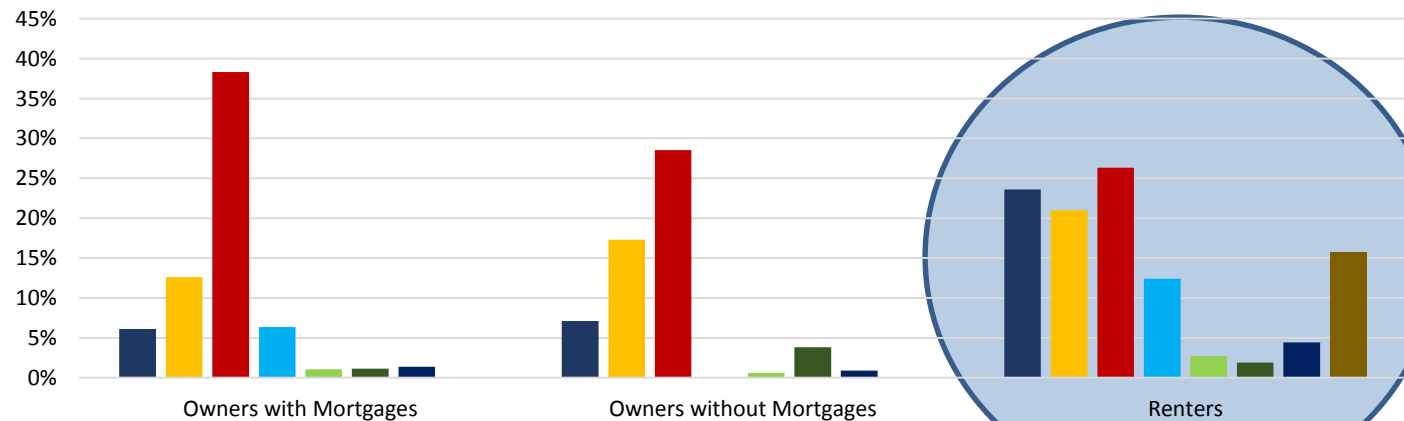
# Distribution of CUs with In-kind Benefits

■ NSLP Free ■ NSLP Reduced ■ NSLP Paid ■ WIC Children ■ WIC Infants ■ WIC Pregnant ■ LIHEAP ■ Rent Subsidy

All CUs



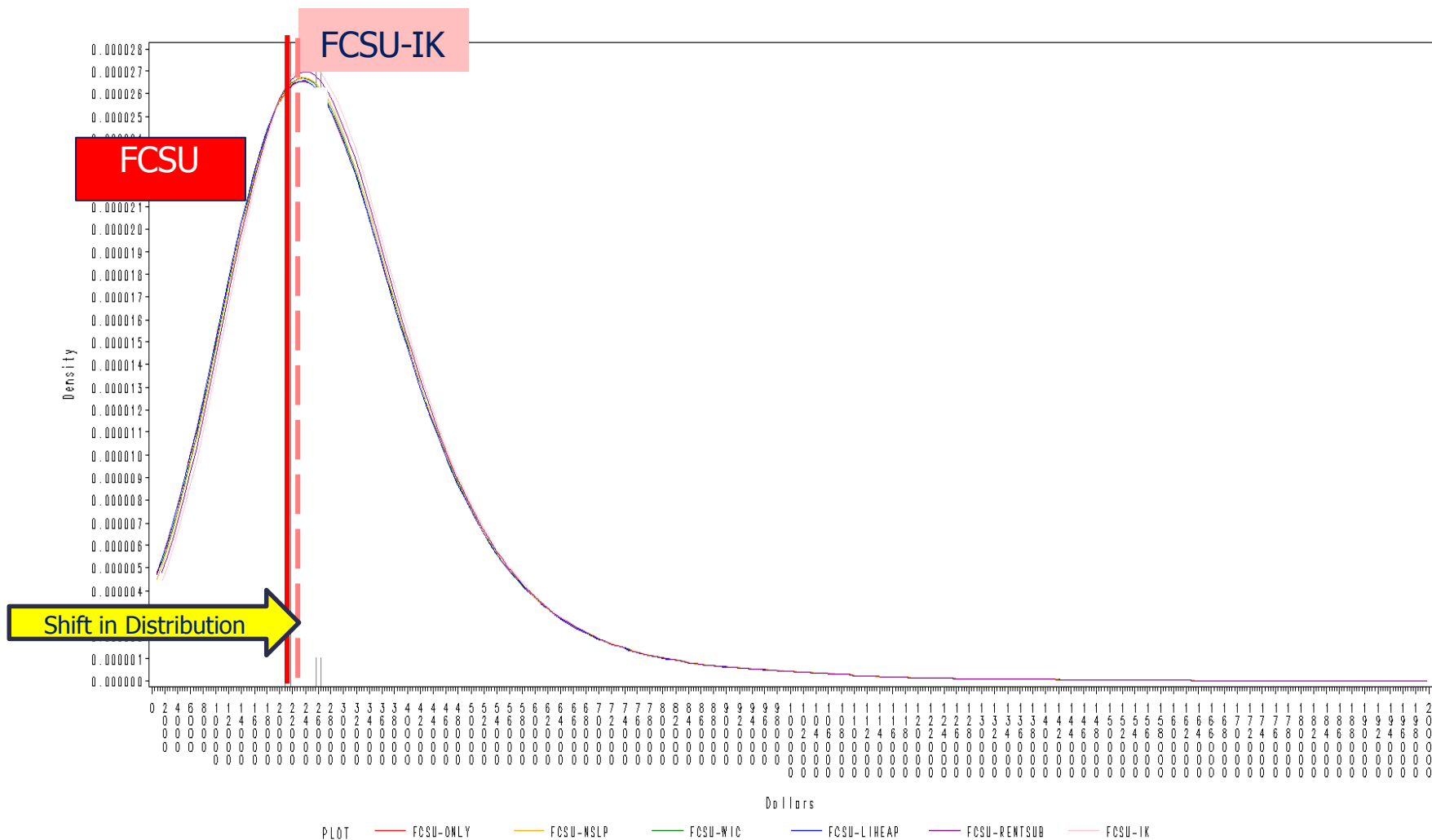
CUs with  
2 children  
in 30-36<sup>th</sup>



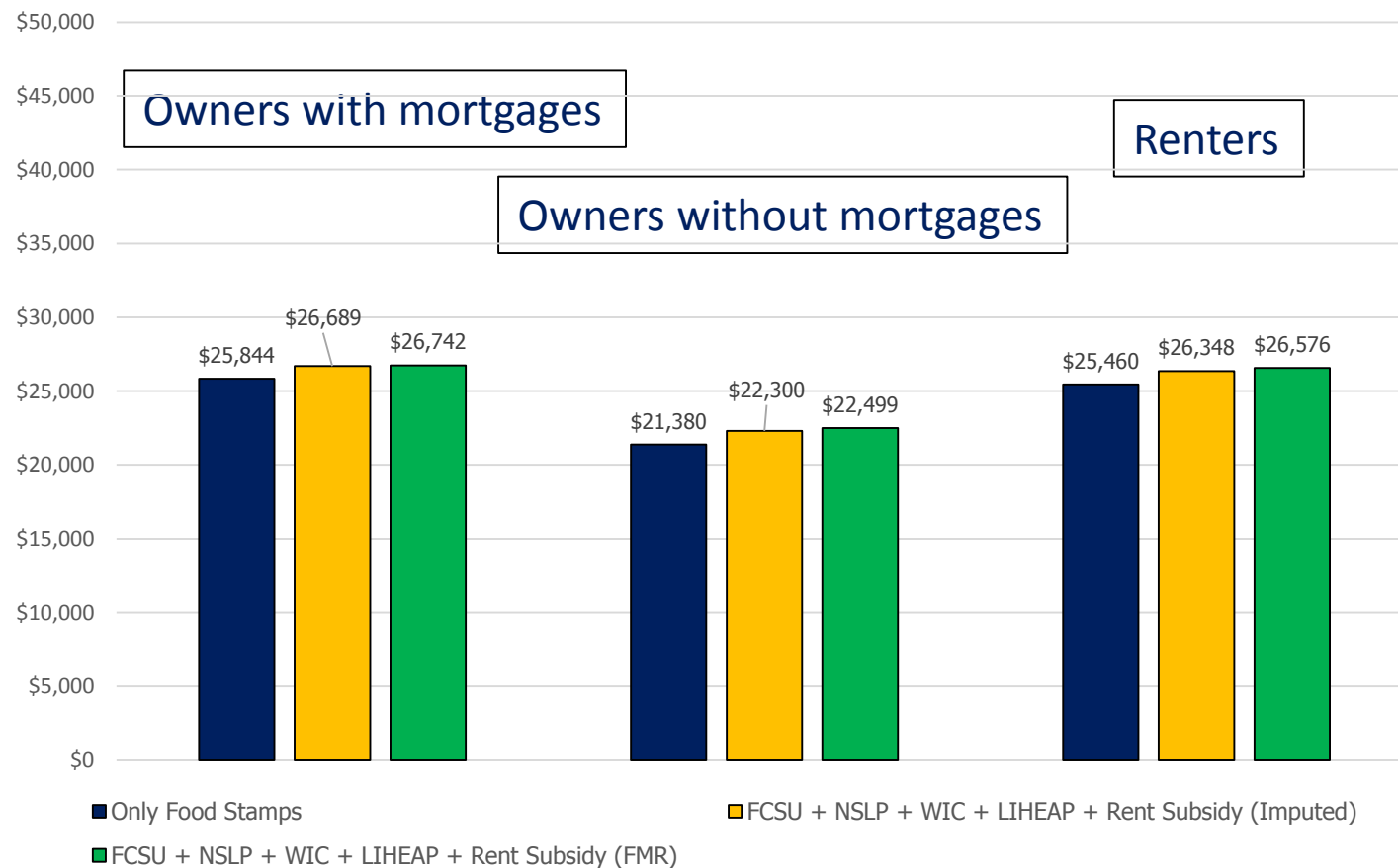
# Going from FCSU to FCSU-IK in Thresholds



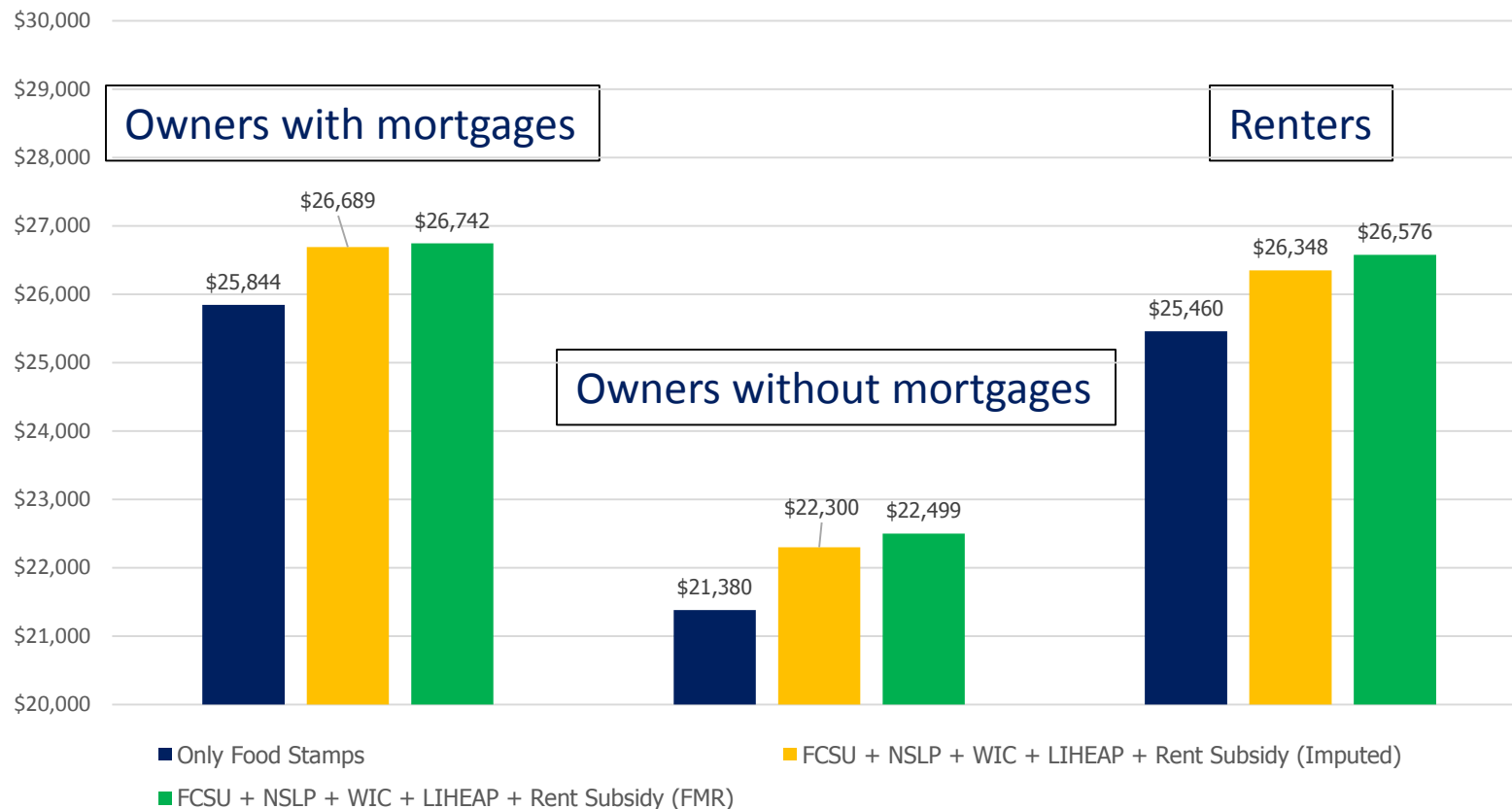
# Density of FCSU and FCSU-IK for 2A+2C around “33<sup>rd</sup>” Percentile



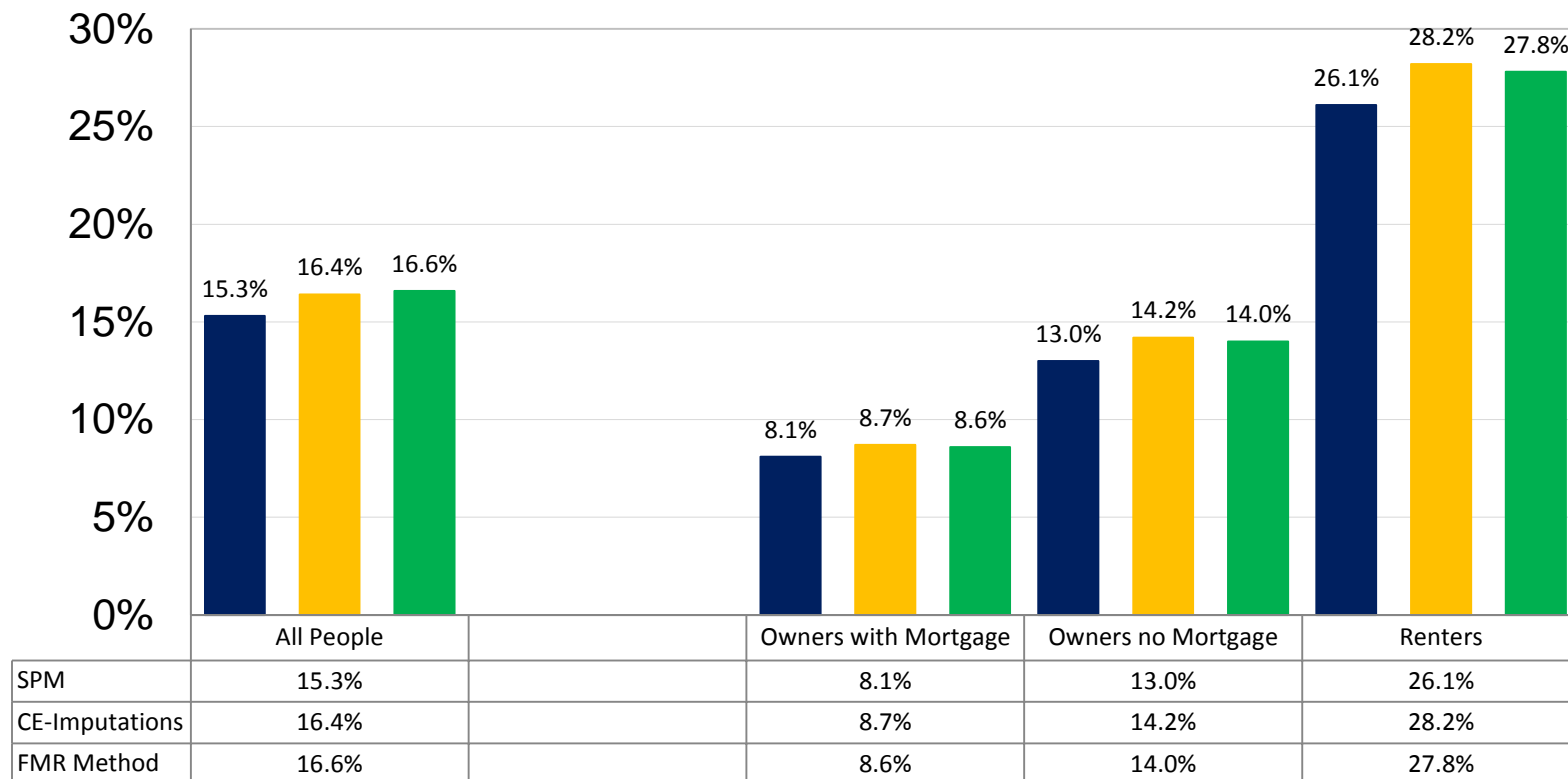
# 2014 SPM Thresholds with and without In-Kind Imputed Benefits: 2 Adults with 2 Children (“2A+2C”)



# 2014 SPM Thresholds with and without In-Kind Imputed Benefits: 2 Adults with 2 Children (“2A+2C”)



# 2014 Poverty Rates for Thresholds with and without In-Kind Imputed Benefits



\*Source: U.S. Census Bureau, Current Population Survey, 2015 Annual Social and Economic Supplement.  
[www.census.gov/library/publications/2015/demo/p60-254.html](http://www.census.gov/library/publications/2015/demo/p60-254.html)

# Summary

- Expenditures  $\neq$  Consumption in the presence of in-kind benefits
- Examined impact of different options to deal with missing data in the CE, imputing participation (with exception of subsidized rental housing) and benefits
- Estimating consumption of FCSU, when benefits present, results in better measure of “needs”
  
- Questions remain
  - To what source should consumption values be compared?
    - Administrative data
    - CPS reports
    - Other CUs
  - Should two thresholds for renters be produced (renters with and renters without subsidies) like the treatment of owners?
  - Are benefit valuations sufficient to estimate consumption needs?



# Conclusions

1. Spending  $\neq$  Consumption in the presence of in-kind benefit participation
2. Estimating consumption of FCSU, when benefits present, results in better measure of “needs”
  - Improved SPM thresholds that reflect values of FCSU “purchased by/made available to” CUs (*consumption* for all but owner-occupied housing)
  - Consistency in threshold and resource concepts: resources to meet “needs”
3. Imputing for missing data in CE for in-kind benefit recipients -- one approach to value consumption
4. Questions remain
  - To what should consumption values be targeted?
    - Administrative data
    - CPS statistics
5. Continue research to address missing data problem in the CE
  - Explore possibility of 2 renter thresholds (with and without subsidies)

# Contact Information

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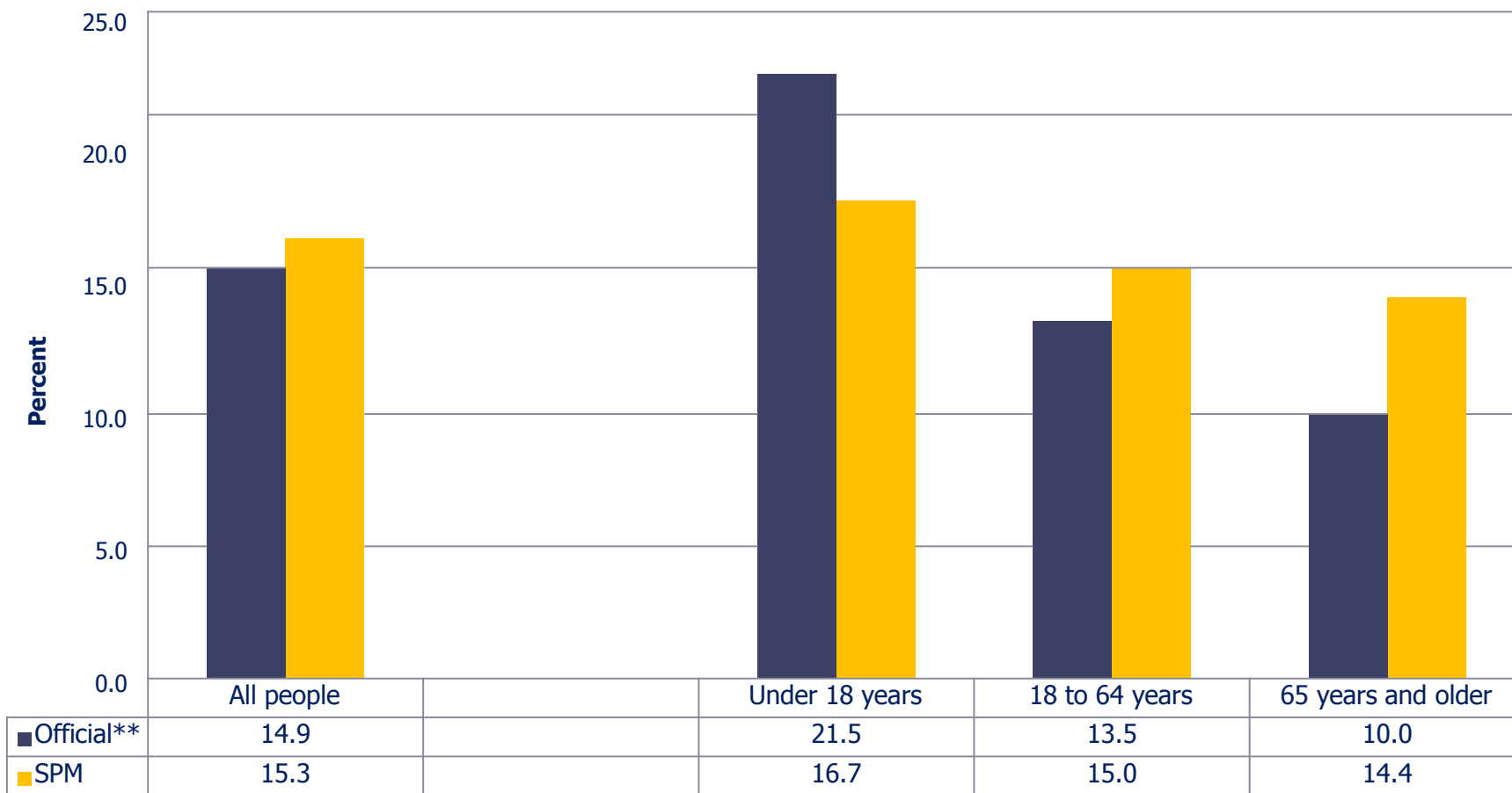
[garner.thesia@bls.gov](mailto:garner.thesia@bls.gov)



# Extra Slides



**Figure 1: Poverty rates using two measures for total population and by age group: 2014**



\*\*Includes unrelated individuals under the age of 15.

Source: Current Population Survey, 2015 Annual Social and Economic Supplement.  
Southern Economics Association Annual Conference, November 2015.

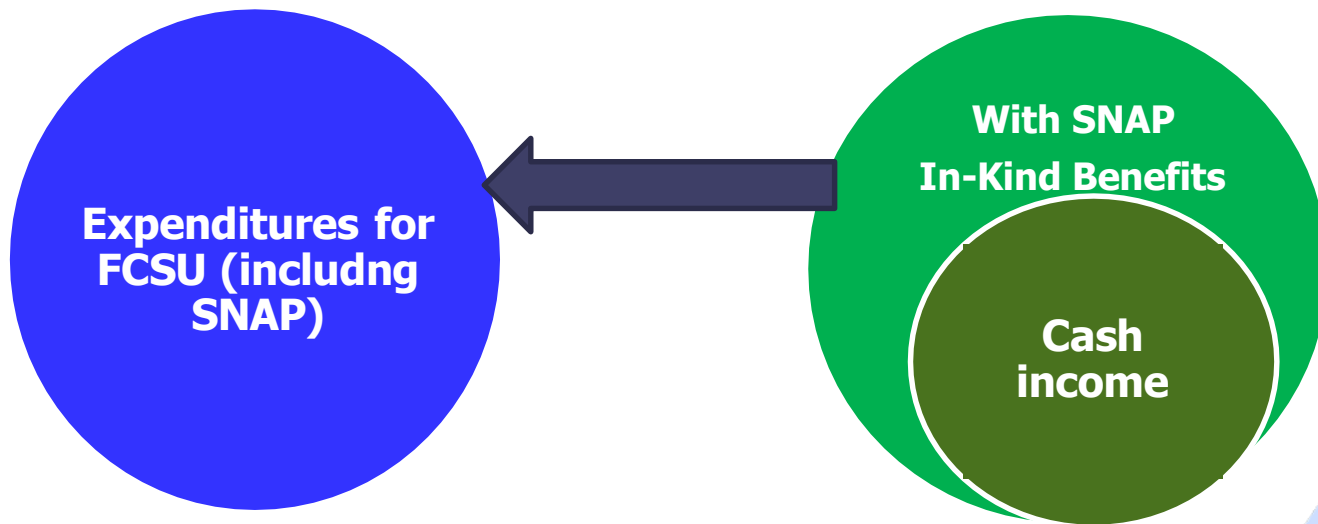
# Expenditures, In-Kind Benefits, and Resources

Benefit	Form of Benefit	Value of Commodity or Service in CE Reported Expenditures?	Commodity or Service Value in Thresholds	In Resources
<b>SNAP</b>	EBT cash-value to CU	yes, as food expenditures= full value	OOP	cash value
<b>Housing Subsidies</b>	Landlord accepts voucher or CU lives in public housing	< full value	OOP+imputed benefit	imputed benefit
<b>NSLP</b>	Direct payment to school	< full value	OOP+imputed benefit	imputed benefit
<b>WIC</b>	Voucher paper or EBT for commodities to CU (& cash value voucher for fruits and veggies to CU)	< full value yes, as food expenditure for WIC fruits and veggies	OOP+imputed benefit	imputed benefit (w/\$cash voucher)
<b>LIHEAP</b>	Direct payment to vendor (& check to CU to pay for "utilities" included in rent)	< full value Yes, as expenditures for LIHEAP utilities	OOP+imputed benefit	imputed benefit (w/\$check)

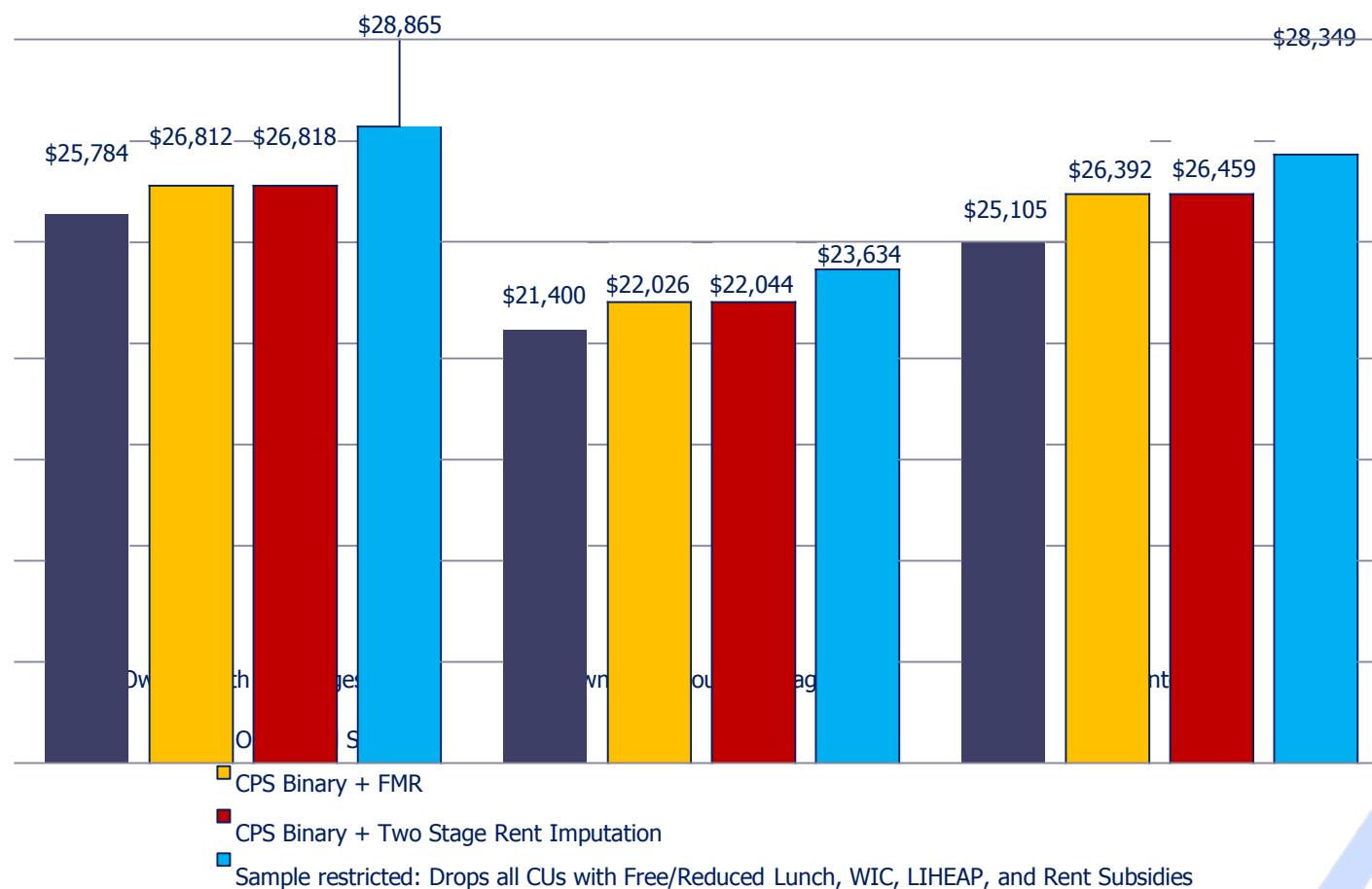
# Solution: Thresholds and Resources Consistently Defined

**Thresholds**

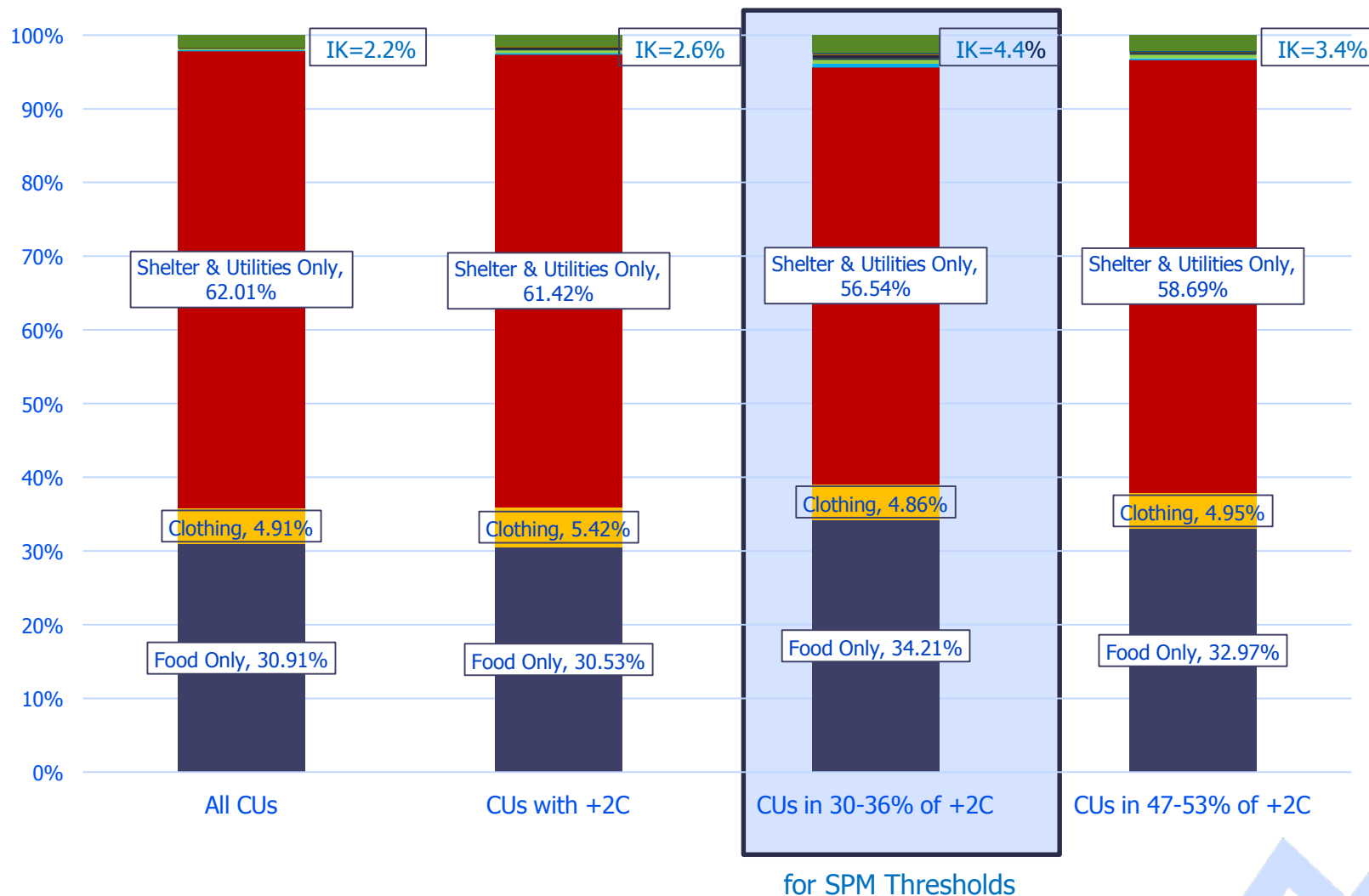
**Resources**



# 2012 Thresholds Based on Full Estimation Sample vs. Restricted by Benefit Non-participation: 2A+2C

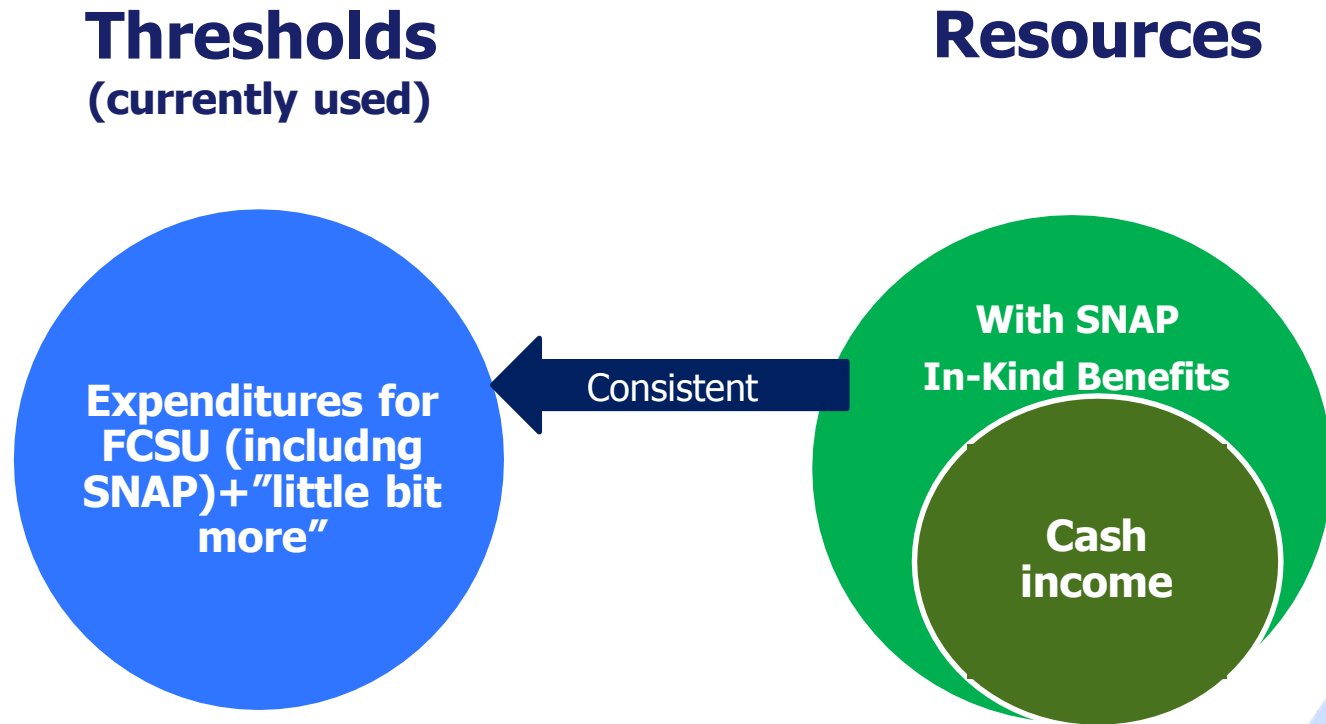


# Percent of 2012 Aggregate Dollars Using 5 Years of CE Data





# Consistency in Poverty Concept: Resources to Meet FCSU but only Evaluate SNAP Impact



# Logistic Regression Method for Monotone Missing Data

For a binary variable  $Y_j$  with responses 1 and 2, a logistic regression model is fitted using observations with observed values for the imputed variable  $Y_j$  and its covariates  $X_1, X_2, \dots, X_k$ :

$$\text{logit}(\mu_j) = \beta_0 + \beta_1 X_1 + \beta_2 X_2 + \dots + \beta_k X_k$$

where  $X_1, X_2, \dots, X_k$  are covariates for  $Y_j$ ,  $\mu_j = \Pr(Y_j = 1 | X_1, X_2, \dots, X_k)$ , and  $\text{logit}(\mu) = \log(\mu/(1 - \mu))$ .

The fitted model includes the regression parameter estimates  $\hat{\beta} = (\hat{\beta}_0, \hat{\beta}_1, \dots, \hat{\beta}_k)$  and the associated covariance matrix  $\mathbf{V}_j$ .

The following steps are used to generate imputed values for a binary variable  $Y_j$  with responses 1 and 2:

1. New parameters  $\beta_{*} = (\beta_{*0}, \beta_{*1}, \dots, \beta_{*(k)})$  are drawn from the posterior predictive distribution of the parameters.

$$\beta_{*} = \hat{\beta} + \mathbf{V}_{hj}' \mathbf{Z}$$

where  $\mathbf{V}_{hj}'$  is the upper triangular matrix in the Cholesky decomposition,  $\mathbf{V}_j = \mathbf{V}_{hj}' \mathbf{V}_{hj}$ , and  $\mathbf{Z}$  is a vector of  $k + 1$  independent random normal variates.

2. For an observation with missing  $Y_j$  and covariates  $x_1, x_2, \dots, x_k$ , compute the expected probability that  $Y_j = 1$ :

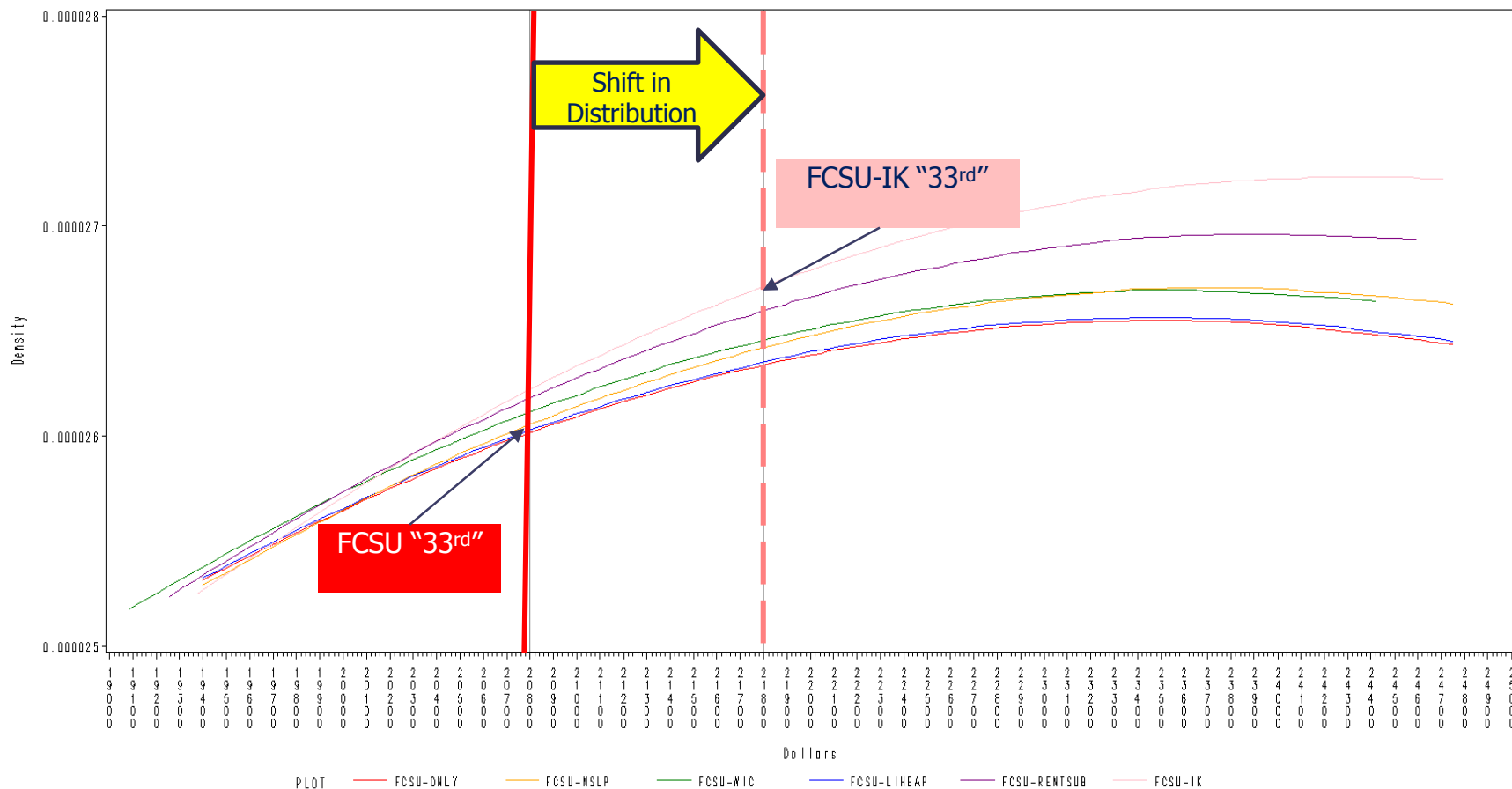
$$\mu_j = \frac{\exp(\mu_j)}{1 + \exp(\mu_j)}$$

where  $\mu_j = \beta_{*0} + \beta_{*1} x_1 + \beta_{*2} x_2 + \dots + \beta_{*(k)} x_k$

3. Draw a random uniform variate,  $u$ , between 0 and 1. If the value of  $u$  is less than  $\mu_j$ , impute  $Y_j = 1$ ; otherwise impute  $Y_j = 2$ .

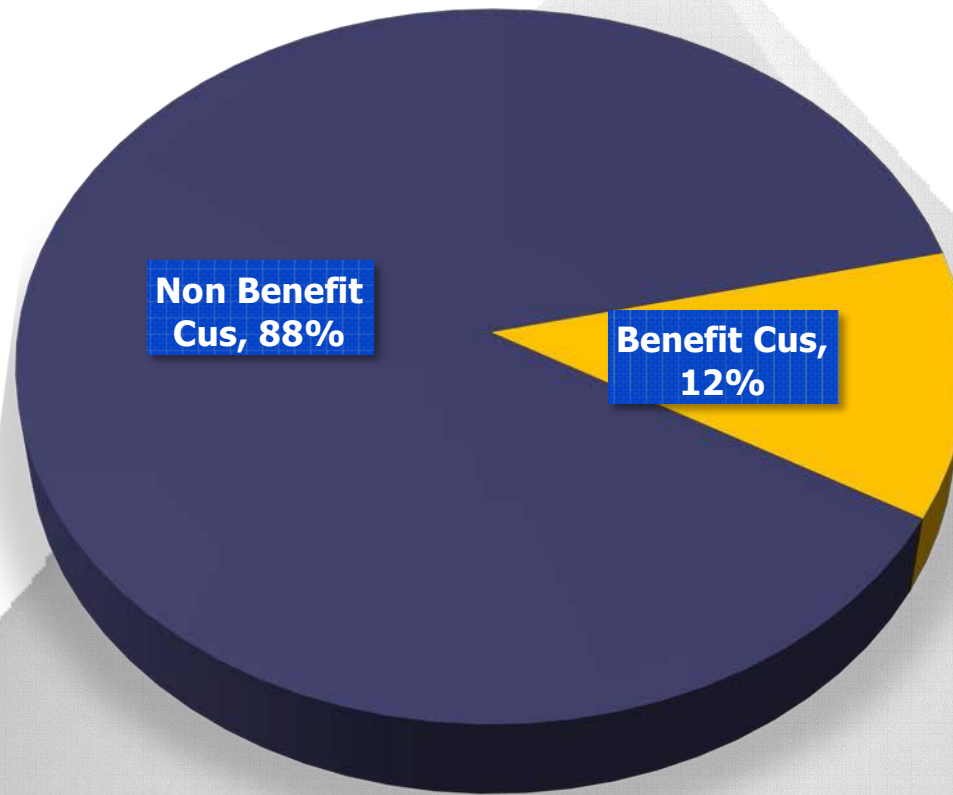
Reference: PROC MI: Logistic Regression Method for Monotone Missing Data: SAS/STAT® 9.2 User's Guide, Second Edition

# Density of FCSU and FCSU-IK for 2A+2C around the 33<sup>rd</sup> Percentile

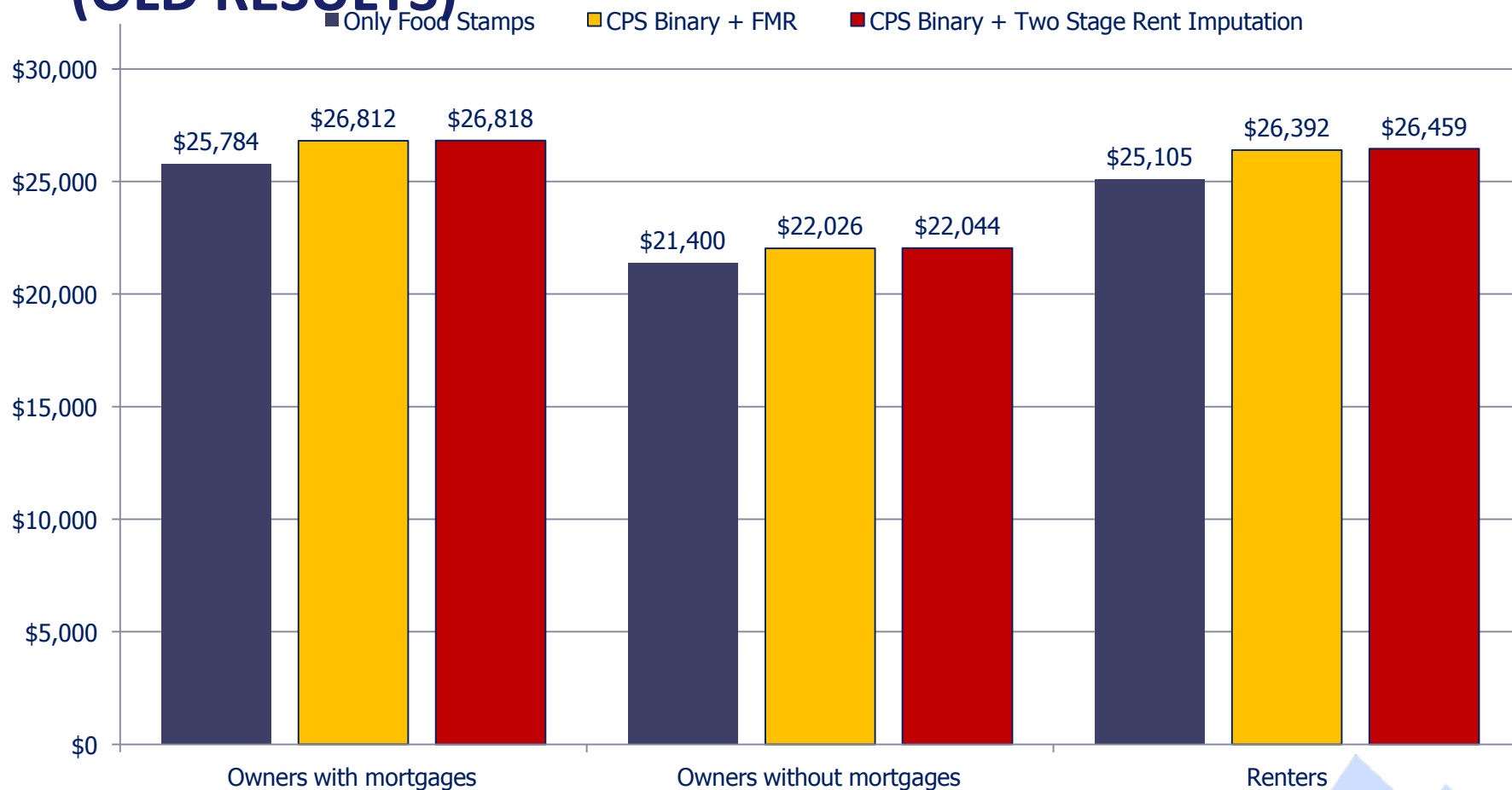


# Which CU Population's Economic Behavior Reflects Consumption Needs?

## CU Sample Population



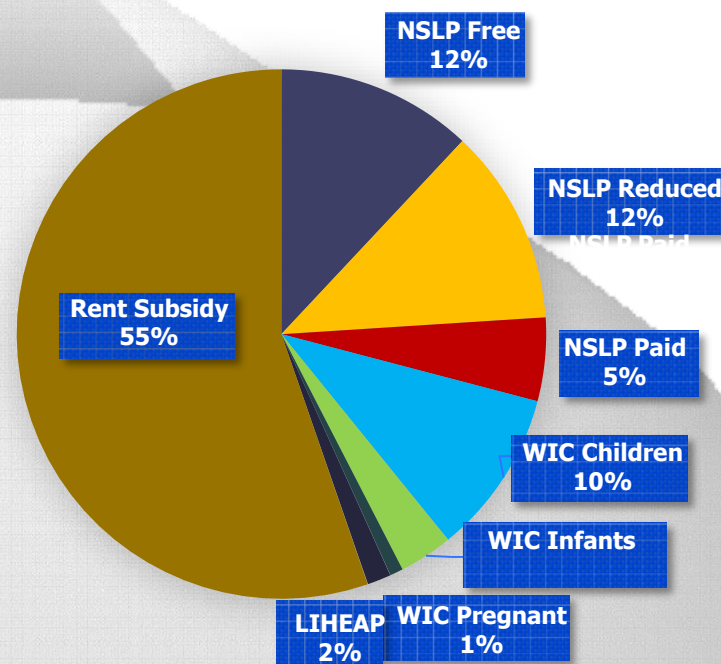
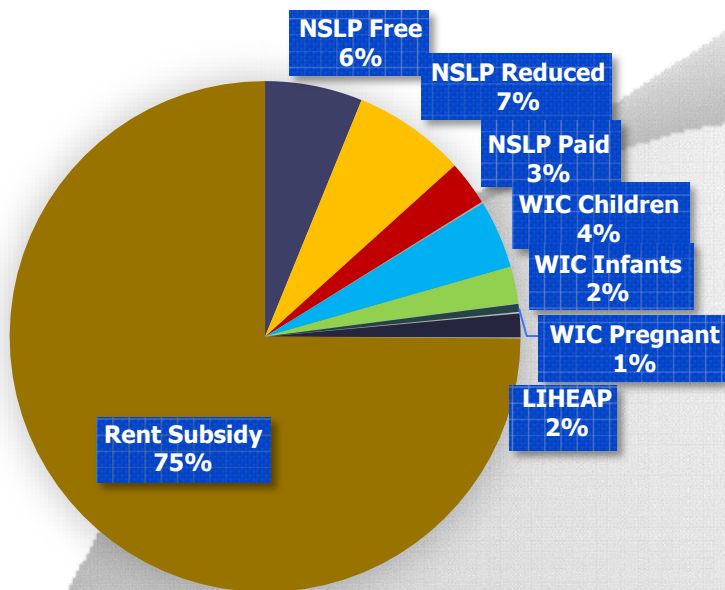
# 2012 SPM Thresholds with and without In-Kind Imputed Benefits: 2 Adults with 2 Children (“2A+2C”) (OLD RESULTS)



# Aggregate Shares of In-kind Benefits by Participant Type

**All Cus: IK=1.8% of Aggregate**

**CUs in 30-36<sup>th</sup> Percentile "2+2":  
4.9% of Aggregate**



Aggregates based on CE imputed rent subsidies